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Exploring scientific and management implications of upper trophic level food webs in the Delta

An assessment of the scientific needs to inform management actions in the Delta

Delta Independent Science Board

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Executive Summary

The Sacramento-San Joaquin Delta (the Delta) has complex and evolving ecosystems characterized by multiple food webs that vary in time and space. Here, food webs are defined as the network of species interactions (competition, predation) and interactions with their environment that are related through the flow of energy through the ecosystem (e.g., Paine 1980). Physical modifications, in addition to the introduction of non-native species and the changing climate, have significantly altered the structure and energetic pathways of the food webs for decades. The science clearly suggests that predicting the impacts of habitat restoration, fisheries, changes in environmental drivers (e.g., climate, changes in nutrient loading, invasive species) on the ecological carrying capacity and productivity of the Delta, as well as the bioaccumulation of contaminants on species or the ecosystem, requires an understanding of food web processes.

This review examines the scientific requirements and management implications of achieving a better understanding of food webs, especially the upper trophic levels, in the Delta. Upper trophic levels include fish, and particularly those (e.g., salmon) being actively managed in the ecosystem. The intentions of the Delta Independent Science Board (Delta ISB) are to provide information that would help agencies assess how to better incorporate and advance food web knowledge in managing the Delta's ecosystems and to identify what tools are available or should be developed. The Delta ISB undertook this activity with the goal of assisting natural resource managers in improving the vitality of individual fish species/populations through new management actions, ecosystem-based management, and adoption of relevant performance measures for Delta lands and waters that flow into and through the Delta.

The Delta ISB fully appreciates that the following recommendations are ambitious and fully recognizes that additional workshops and other team building activities are required. At a minimum, most recommendations will require at least several years to a decade to be adopted - but only if the Delta's scientific and management community and the public deem them to be sufficiently important.

Our recommendations reflect lessons learned from elsewhere in North America, where a deep understanding of food webs is greatly improving ecosystem-scale

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management and restoration of large aquatic systems and their fisheries. For instance, in the Columbia River, understanding food web species interactions allowed scientists to quantify the impacts of non-native shad on salmon and other native species, especially through habitat overlap and competition for food (ISAB, 2021). In the Methow River, Washington, a study examining food web dynamics showed that restoration actions were negatively impacting the ecosystem's capacity to support native fish by altering the composition and quality of food resources (Roegner & Johnson 2023). On the East Coast of the United States, management agencies developed ecosystem reference points, based on food web processes, to understand how menhaden harvest affects the larger mid-Atlantic ecosystem (Chagaris et al., 2020). Many other examples are available from locations experiencing ecological issues similar to those in the Delta.

The use of food web science in ecosystem management, and the related goals of this activity, are not new to the Delta and they are essential for evaluating and sustaining a healthy ecosystem. Understanding food-web interactions and developing food-web models for the Delta are key recommendations from both the Strategic Science Needs Assessment (DPIIC and Delta ISB 2021) and the Delta ISB's Non-Native Species Review (Delta ISB 2021). A quantitative understanding of food-web interactions allows managers to evaluate the impact of their actions aimed at supporting fish species under climate and other system-wide changes. This review evaluates existing information on Delta food webs, identifies scientific gaps to advance progress, and links the resulting knowledge to inform management actions.

The Review Process

The Delta ISB began the review process by summarizing the contemporary and emerging food-web science underpinning the current management in the Delta. This initial activity was focused on food web interactions at upper trophic levels (primarily fishes). The overall effort was based on an evaluation of the literature, open public comments on a prospectus and public suggestions during Delta ISB board meetings, community engagement through a series of conference calls, and a focused two-day workshop. The workshop was held in Sacramento, California, on November 8 and 9, 2023, and brought together over 100 scientists, managers, and other members of the Delta community, most with extensive experience in food-web dynamics, ecology, and species management.

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The workshop and community conversations helped inform how a contemporary understanding of upper trophic level structure and dynamics, viewed in the context of the food web, could augment new scientific capabilities to anticipate fish population changes in response to management, policy, and environmental drivers. Specifically, the overall review process evaluated the degree to which an enhanced focus on food-web interactions across all trophic levels might benefit and facilitate ecosystem management in the Delta and whether available data and science can support the development of such tools and models.

Current Food Web Science in the Delta

Fortunately, the Delta is a well-studied and monitored system, and previous investigations provide a solid foundation for understanding food-web processes. The Delta ISB re-affirmed during the review process that past food web investigations primarily focused on the effects of selected bottom-up pathways and lower trophic levels in sustaining populations of individual species. For example, many of these efforts studied whether plankton populations were sufficient to adequately feed endangered fish species. The various food web models that have been developed for the Bay-Delta differ in methods and goals, but most do not represent both the lower and upper trophic levels or, if they represent multiple upper-trophic level species, they have coarse temporal and spatial resolution that limits their application to some management questions. The extensive conceptual models that document the Delta's food webs and the single species conceptual models that include food web interactions do not generate quantitative predictions of how fish are likely to respond to management.

The existing food web models and monitoring have led to substantial progress in understanding fish dynamics. However, they do not fully represent a perspective that has emerged from some recent investigations that top-down effects (e.g., predation) can strongly influence food web dynamics and sizes of fish populations. These investigations show that knowledge of food web species interactions, such as prey preferences and prey behaviors to avoid predators, is important for supplementing the existing long-term studies on diet and prey availability to fully represent the roles of upper-trophic level interactions in food web dynamics.

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The workshop, interviews with Delta scientists and managers, and comments received on the prospectus highlighted the diversity of approaches employed for understanding food webs. At the most basic level, food web models show the diets of the prey and predators in the systems. Food web models can also be used to evaluate the effects of environmental drivers (e.g., salinity, contaminants, nutrients, and temperature) on species' abundance and interactions (e.g., predation risk) within the context of future climate change. There are several widely used modeling approaches that vary in their complexity, in the spatiotemporal scales represented, their assumptions and limitations, and in the types of questions they can answer. The review illustrates examples of commonly used food web model types, ranging from simple to complex.

Applying Food Web Science to Management

The Delta's aquatic food webs experience many stressors similar to those in other complex and highly altered ecosystems. The review provides relevant examples in select locations where management actions incorporating food web processes have been used, with mixed results, to help inform management in other large, spatially complex ecosystems. These systems include the Great Lakes, the Columbia River Basin, the Gulf of Mexico, the Chesapeake Bay, and Midwestern Lakes. For instance, in Lake Mendota, Wisconsin, food web manipulations via fish management have been successfully used to control nuisance algal blooms, and in the Great Lakes managers are using a combination of bioenergetics models, predator/prey ratios, and population dynamics to balance the productivity of stocked salmonids to available prey resources.

With these examples in mind, the review identifies several direct applications of food-web models to the Delta's most pressing natural resource management issues. Five applications are addressed in detail: 1) the effects of environmental drivers on individual species management, 2) ecosystem-based management, 3) invasion of non-native species, 4) ecosystem (habitat) restoration, and 5) contaminant exposure and cycling. For each application, the review documents the fundamental management questions, potential benefits of using a food web strategy, data collection and modeling priorities, and key examples. Additional considerations related to establishing an effective adaptive management process to use the knowledge gained from developing food webs are also explored.

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Food Web Science Gaps in the Delta

Data management, data and information sharing, and synthesis are the pillars of a well-functioning science-management system that incorporates food web dynamics. The science and management community – through the interviews, comments on the prospectus and the workshop conducted as part of this Delta ISB effort – noted much information is available for food web analyses but also identified several key gaps in data collection and availability. These data gaps include lack of sufficient information on: the different energetics pathways of the trophic linkages, the many possible community-level species interactions, sub-lethal effects of single and multiple environmental drivers, and on species' behavior related to feeding, predation, and spatial movement. Other community members identified issues associated with the quality and consistency of food web data. For instance, data collection from multiple sources often is converted to presence/absence or relative density to maintain consistency, making validation of food web model predictions of biomasses and abundances challenging. In general, *intentional* data collection (i.e., not opportunity-based), establishing the ideal spatiotemporal scales of monitoring for each management issue, and determining Delta-wide data priorities are essential for enhancing the understanding of food web processes as an aid to improving management.

Nearly all users of food web information – through interviews, formal comments on the prospectus, and the workshop – shared that continuing to improve data accessibility, meta-data documentation, and digitizing older data records would make the Delta's data more user-friendly. It was recognized that data sharing and accessibility can be a challenge as data streams generate large volumes of data and are handled differently across agencies. Yet most users mentioned data accessibility as an impediment to understanding the full breadth of information that already exists. Importantly, it was generally recognized that the Delta's scientific community has a large amount of information and experienced people, yet the community is lagging in producing syntheses of both the information and the existing knowledge.

These findings related to synthesis and data accessibility are not new and have been documented in previous Delta ISB reviews on fish and flows (2013), water quality (2017), the Interagency Ecological Program (2019) and the monitoring enterprise (2022). The findings have not gone unnoticed and the need for increased

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capacity, dedicated time, and coordinated synthesis, along with data accessibility, is included as actions in the Delta Science Plan, Science Action Agenda, and Interagency Ecological Program Science Strategy. Many improvements have been made over the years. For example, the Interagency Ecological Program has a [data depository](#), which allows users to access or request data, while the Delta Science Program has partnered with the National Center for Ecological Analysis and Synthesis (NCEAS) to lead collaborative synthesis working groups where topics have involved primary productivity, contaminants, climate change, zooplankton, food web linkages, forecasting, and hydrodynamics.

Recommendations

A key finding from this review is that an improved mechanistic understanding of food webs in California's Delta, especially for the upper trophic levels, is essential to predicting the impacts of biophysical drivers (e.g., climate, flow, nutrients, contaminants) and management actions on individual fish species as well as on ecosystem-level processes relevant to agencies, Indigenous Tribes (Tribes), and the public. Given the potential for providing management relevant insights into aquatic ecosystem management, the Delta ISB recommends that a focused and adequately funded scientific collaboration among agencies, academia, Tribes, and the public be developed to design and implement a food web science strategy. The food web science strategy should include: 1) formal scientific coordination and funding mechanisms, 2) flexible monitoring that includes emerging methods, 3) knowledge-based food web models, and 4) interactive and adaptive linkages to management. Specific recommended initial actions include,

- 1. Use key management needs to inform the development of a comprehensive coordination and implementation plan for collecting, analyzing, and applying food web information.**

A meaningful application and continuous evolution of understanding food web processes and the resulting modeling applications for the Delta require a focused interdisciplinary collaboration among agencies, universities, the public and Tribes, as this process spans the mandates of multiple agencies and areas of expertise. With respect to coordination, the workshop participants felt that a *Collaboratory* focused on such a universal, but bounded need, would be beneficial for the Delta. The need for a *Collaboratory* was highlighted at the Science Needs Assessment workshop

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during the fall of 2020 and identified in the Science Action Agenda and Delta Science Plan. The Delta Science Program is working on an Integrated Modeling Framework Strategy for the Delta based off a [2023 workshop](#), and should consider the recommendations in this review. The newly created [Chesapeake Global Collaboratory](https://www.umces.edu/chesapeake-global-collaboratory) (<https://www.umces.edu/chesapeake-global-collaboratory>) demonstrates the approach. Developing a food web implementation plan within a Delta collaboratory might be an effective test of whether this integrative multi-partner approach can be effective for addressing management goals. Diverse perspectives would be brought to bear on key management needs and science questions that will drive the implementation plan and, therefore, the scope of food web research, goals for monitoring programs, and drivers for the use and applications of food web models.

Where possible, activities identified by the plan, especially restoration activities and other management actions, should be established as formal, testable activities analogous to field experiments that will inform future food web models. It will be paramount to explore the main research questions considering a variety of perspectives and goals, as well as to design management and restoration activities as statistically valid investigations – with hypotheses and set performance metrics to measure progress – and to adaptively manage and change strategies based on the results and feedback from the collaborators and the community.

Regardless of whether the collaboratory model is used, the Delta ISB believes it is essential that agencies and the community prioritize and support data sharing and collaboration to fully establish a more efficient science enterprise. This includes the development of improved *mechanisms* for effectively sharing data, ideas, and insights. Food web-relevant data need to be regularly updated, quality controlled, and made accessible in usable formats. For example, sampling locations should all be consistently geo-referenced, and include standardized metadata. These tasks provide the foundation for meaningful syntheses of information and the generation of new knowledge.

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2. Adapt Delta research and monitoring programs to explore key aspects of food webs, relying on collaboration and best available tools/methods.

The Delta ISB sees multiple opportunities for an improved understanding of species outcomes and assessment of ecosystem health through targeted research and monitoring activities that enhance our current food web knowledge base, and include:

- Examining the roles of detritus in underpinning system productivity that builds off recently funded work by the Delta Science Program on integrating detrital material into the Delta food web puzzle
- Further evaluating the additional linkages between primary producers and their availability to zooplankton and the subsequent coupling to upper trophic levels
- Better characterizing the processes important to maintaining the vitality of benthic communities and early life stages of ecologically key species
- Quantifying (beyond the available conceptual models) the distributions, life histories, bioenergetics, and response to environmental drivers, within a food web context, of the 5-10 most common/abundant species that play major roles in the food webs in the Delta.

Additionally, it's important to understand the flow and ecological consequences of contaminants, the roles of predatory birds and mammals in maintaining aquatic productivity, and the nutritional/energetic quality of food moving through food webs. Some recent advances in monitoring strategies and emerging techniques offer the opportunity to increase understanding of these issues at lower cost with greater accuracy than in the past.

3. Employ appropriately scaled and spatially explicit, food-web models as determined by management questions and environmental driving forces and conditions.

Food web models that incorporate relevant species and processes at appropriate scales enable relationships between environmental conditions and fish species of importance to agencies, institutions, Tribes, and the public to be rigorously represented and quantified. A similar recommendation was identified in the Delta ISB Review of Non-native

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Species (Delta ISB 2021) since invasive species risks can be represented mechanistically in food web models that include upper trophic levels. The complexity of food web models that are designed to address management questions can vary in complexity from including a few key species to representing all species at each community level and from coarse resolution (annual, using one or a few spatial boxes) to fine resolution (hourly or daily, using a hydrodynamic grid).

Food web model development in each situation should use the spatiotemporal scales relevant to addressing the guiding management question(s). Identifying clear questions, hypotheses, and conceptual models can guide modelers to the simplest model that will adequately address concerns. It will be helpful to examine and consider adopting the *processes* of model development linking science and management that have proved successful in other large ecosystems. Models could be designed to be modular so that they can be later integrated to address different questions. Ultimately, a library of models could cover a range of spatial extents and time periods or explicitly include diverse ecosystem drivers and conditions, such as hydrodynamics and water operations, to achieve a more comprehensive food web-based view of Delta ecosystem functions.

4. Link food web models to management questions and actions, monitoring, and empirical studies using an adaptive framework.

Adaptive management is widely used for Delta science and decision support and can be enhanced to advance food web model development and to apply the results. Use of an adaptive framework underpins ongoing and effective decision-making protocols and processes by facilitating the transfer of new insights and quantitative information derived about food webs into timely assessments of the impacts of management actions. The adaptive framework also provides a mechanism for the continual improvement of the science and expanding the relevance of Delta-wide monitoring and modeling activities. The previously recommended food-web focused *collaboratory* may be an ideal setting for ongoing adaptive management evaluations, because of its ability to engage diverse data sources, partners, and perspectives.

Adaptive management incorporates and builds on recommendations to identify priority management questions by adding understanding using information and models with appropriate time, space, and mechanistic detail

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of food web processes. The adaptive framework can be applied to each management question and used to examine the combined effects of multiple actions. The process is intended to identify priority knowledge gaps, improve the model to reduce uncertainties, and adjust monitoring programs appropriately.

Integral to all four of the recommendations, the Delta ISB strongly encourages:

- Evaluating the usefulness of the activity within a defined timeframe (~decade). Proof of concept and meaningful management applications will be necessary criteria for determining success.
- Creating teams (to include students, technicians, scientists, and decision-makers), that address specific issues and will regularly exchange information and formulate potential solutions.
- Implementing proven team building and science communication strategies to establish the efficient transfer of newly generated knowledge to natural resource decision-makers.

Conclusion

The Delta ISB believes that these recommendations will advance food web science to better inform a broad range of management decisions. Collaboration and adaptive management will be needed to make implementation of the recommendations efficient and effective. The benefits will be improved capacity to forecast effects on fish and other aquatic organisms due to management actions and their interactions with an ever-changing climate and ecosystem. Workshop participants affirmed the necessity for food web knowledge by stressing that almost every management question is a food web question, and that we need to understand *how* to represent the food web interactions in management, not whether we need to or not.

Background and Purpose

California's Sacramento-San Joaquin Delta (the Delta) is expected to experience significant environmental modifications in the coming decades. The modifications are largely driven by climate change, sea level rise, major flooding and storms, non-native species, water supply operations and diversions, shifts in land use, restoration actions, and a host of other influences originating from a growing human population (Norgaard et al. 2021). Understanding and predicting how those

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drivers affect the abundances of listed and other fish species and ecosystem sustainability are at the core of Delta policy and management, as they are critical to achieving the Delta Plan's coequal goals of providing a more reliable water supply and protecting, restoring and enhancing the Delta ecosystem in a manner that protects and improves the Delta as a place (Delta Stewardship Council and Delta Science Program 2022).

The Delta Independent Science Board (Delta ISB) undertook this review to improve the scientific understanding of upper trophic level food webs. The intention was to identify investments in data, models and research capacity to improve understanding of fish species responses to management actions and to inform ecosystem-level goals and performance measures in Delta lands and waters. This review is consistent with the Delta ISB's charge to provide "oversight of the scientific research, monitoring, and assessment programs that support adaptive management of the Delta through periodic reviews..." The findings and recommendations from Delta ISB reviews are designed to increase scientific credibility, improve research clarity, advance the debate about Delta issues, and seek better connectivity among science, management, and policy.

Understanding food-web interactions and developing food-web models for the Delta are key recommendations from both the Strategic Science Needs Assessment (DPIIC and Delta ISB 2021) and the Delta Independent Science Board's (Delta ISB) Non-Native Species Review (Delta ISB 2021). The Delta ISB food web review aims to evaluate existing information on Delta food webs, to identify information gaps to advance progress, and to link the resulting knowledge to inform management actions. The Delta ISB contends that a better understanding of trophic processes, from lower trophic levels to apex predators, will not only improve management actions and the assessments of management impacts on individual species, it is also essential for multispecies and ecosystem management in the Delta.

The Delta ISB recognizes that food web concepts are prevalent in many Delta activities. This review explores the benefits of moving away from the current reliance on a mix of conceptual and mechanistic models of aquatic food webs and towards greater reliance on a quantitative framework that explicitly incorporates food webs with upper trophic level representation into analyses and modeling.

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Approach

For this report, the Delta ISB reviewed the contemporary and emerging science underpinning the current management and understanding of food webs in the Delta. This review was focused on food-web interactions at upper trophic levels (primarily fishes) to elucidate connections that can benefit individual-species and ecosystem-based management of the Delta. The overall review was based on a review of the literature, open public comments on a prospectus and during Delta ISB meetings, community engagement through a series of conference calls, and, primarily on a focused two-day workshop. The workshop was held in Sacramento on November 8 and 9, 2023 and brought together over 100 scientists, managers, and many other members of the Delta community with extensive experience in food-web dynamics, ecology, and species management (Workshop Recordings of [Day 1](#) and [Day 2](#)). Workshop participants addressed the importance of food-web interactions in the Delta and helped to identify where improved understanding and tools (e.g., food-web models) might substantially improve predictions of an individual species' responses to environmental drivers and to management actions and also enable ecosystem-level assessments.

Importance of Food Webs to Management

Food webs describe the trophic (feeding) relationships and flows of energy and nutrients among species in an ecosystem. Food-web processes have been long recognized to affect ecosystem functions and link species abundances, ecosystem dynamics, and energy cycling across time and space (e.g., Lindeman 1942; Morin and Lawler, 1995). Traditional analysis of endangered fish species in the Delta is generally focused on how an individual driver or a combination of drivers (e.g., flow and temperature) directly affects the abundance of the species. For example, Kimmerer and Rose (2018) examined food web prey effects on Delta smelt population dynamics using a single-species model. The questions that could be answered with this model were limited. The food web effects were generated by the user changing the prey composition rather than allowing prey groups to directly influence each other in response to changing conditions. Further, the model did not and did not allow for any dynamic interactions among prey groups or allow any feedbacks between Delta smelt and their prey or predators, meaning that Delta smelt consumption of prey did not affect prey biomasses and the prey did not respond to changes in other species and thus did not affect each other.

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A dynamic understanding of food-web interactions is critical to predicting how environmental drivers or management actions might affect an individual species (Figure 1) because these drivers might also affect abundances of other species and thus food web dynamics overall (Wootton 1994; Lathrop et al. 2002; Jordán et al. 2006; Vander Zanden et al. 2006; Naiman et al. 2012; Bunnell et al. 2014; de Mutsert et al. 2016; Townsend et al. 2019; Naman et al. 2022). Food-web interactions shift abundances of species because predation causes direct mortality of prey species, and the availability of prey resources affects the growth, reproductive capacity and, ultimately, production of the predator population. Food webs are also important components of ecosystem-based management (Geary et al. 2020; Korpinen et al. 2022). For example, understanding food web dynamics in the Chesapeake Bay and mid-Atlantic illuminated how the harvest of menhaden (*Brevoortia tyrannus*) affected populations of key predators, such as seabirds and whales, and enabled the switch from largely single-species management to a more comprehensive ecosystem-based fishery management approach (Box 1).

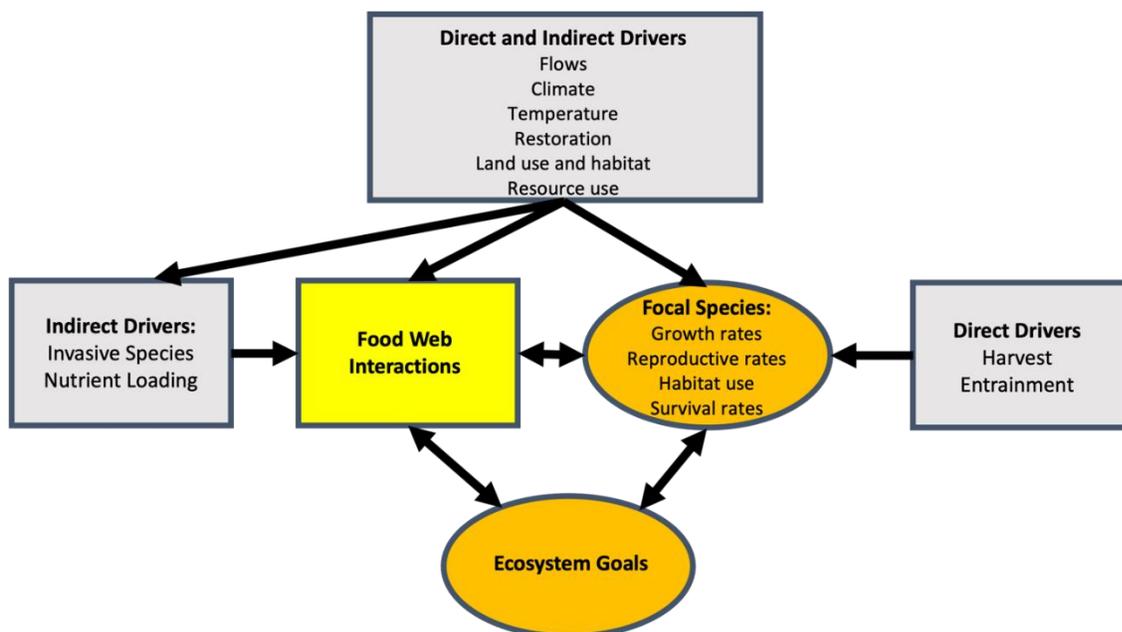


Figure 1: Conceptual diagram illustrating the importance of food web interactions (yellow box) to the abundance, function, and biological functions of focal species (orange ovals). Traditional Delta management normally considers both direct and indirect drivers (gray boxes) to focal species' populations but does not typically consider the effects of drivers on food web interactions, which are necessary for fully understanding changes to a species' abundance and production, and well as growth rate, reproductive rates, habitat use, and survival rates.

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Box 1. Food web science facilitates multi-species management in the Chesapeake Bay and mid-Atlantic

The Chesapeake Bay is the largest estuary in the United States connecting about 150 rivers to the Atlantic Ocean. The Chesapeake Bay watershed is home to over 18 million people and the estuarine Bay supports commercially and recreationally-important fisheries (Chesapeake Bay Program 2023). Like the Delta, managers in the Chesapeake Bay contend with non-native species introductions, watershed runoff and water contamination, population growth, land-use conflicts, and declining native species populations.

A key management challenge in the Chesapeake Bay is how to effectively reduce nutrient loading to improve water quality and maintain healthy fish and shellfish populations. Historical fisheries management in Chesapeake Bay relied on single-species modeling (Maryland Sea Grant 1995). However, growing recognition of the need to represent critical predator-prey dynamics led to the development of multispecies monitoring programs and multi-species models (Chesapeake Bay Fisheries Ecosystem Advisory Panel 2006; Anstead et al. 2021). Some of the foundational work underlying the ability to incorporate food webs include detailed studies of the diets of the major predators, bioenergetics growth models of the key predators and dominant pelagic prey such as anchovies (*Anchoa mitchilli*) and menhaden (*Brevoortia tyrannus*), and linking the spatio-temporal growth and production of menhaden to a three-dimensional hydrodynamic model based on detailed distributional studies (Hartman and Brandt 1995; Luo et al. 2001; Brandt and Mason 2003).

The Chesapeake Bay Multispecies Monitoring and Assessment Program (ChesMMAP) began in 2002 with the goals of filling data gaps and supporting stock assessment modeling activities for both single- and multi-species modeling approaches (VIMS 2023). Data from this fisheries-independent survey are used to estimate population sizes and geographic and temporal distributions for priority species, determine major links of the food web through stomach content analysis, and determine the age structure of populations through otolith (inner ear bones in fishes) sampling. The establishment of this program has contributed to improving the stock assessment for both single species models and multi-species models in the Chesapeake Bay. Since then, the modeling efforts have continued, including the development of an Atlantis (Ihde 2006) and several Ecopath with Ecosim models for menhaden in the Chesapeake Bay (Link et al. 2008; Christensen et al. 2009) and including their broader geographic range in the Atlantic Ocean (Buchheister et al. 2017).

Developing multi-species management in the Chesapeake Bay has been an adaptive process that is centered around understanding the dynamics of food webs in and outside of the Bay; this change in management evolved with a greater understanding of human and climate impacts on the system and allowed for more sustainable management of important species such as menhaden.

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Predicting the impacts of habitat restoration, fisheries, changes in environmental drivers (e.g., climate, changes in nutrient loading, invasive species) and the bioaccumulation of contaminants on species or the ecosystem requires an understanding of food web processes. The degree that food webs need to be understood or quantified depends on the management applications (e.g., see section "Food-web Applications in other Large Ecosystems"). Food web interactions can be quantified and visualized in a variety of different ways (see review by Naman et al. 2022 and section "General Food Web Modeling Approaches" below). For example, investigations may determine the connections among different species in the ecosystem (structural food web), examine the flow of energy through the ecosystem (bioenergetics), or focus on dynamics that affect abundances of species within an food web (dynamic or functional food webs; Embke et al. 2022).

Information on food-web interactions can be collected through direct sampling of diets, such as stomach (gut) contents, using tracers (e.g., stable isotope analysis), and through behavioral observations. The specific method employed depends on the scientific or management questions of interest (Box 2; Zale et al. 2013).

Box 2. Methods to describe food web interactions

Stomach content analysis: Sampling diets of consumers is a way to directly measure what animals are eating and can often be done non-lethally for fish. Presence/absence of prey can either be done by dissecting and identifying stomach contents or by analysis using eDNA. This method can be time consuming but can be done without specialized equipment.

Stable isotope analysis: Stable isotope analysis relies on the presence of isotopes (primarily of carbon and nitrogen), which are elements that have different numbers of neutrons and are differentially taken up in the transfer of energy through food webs. Stable isotopes are often used to determine the basal source of the food web and to identify the trophic level(s) the animal feeds at. This method requires specialized analytical equipment.

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Many food web studies begin with a conceptual diagram to identify the presumed trophic connections among individual species or taxa groups. The Delta is rich with well-vetted conceptual models of many species and selected food webs; a significant jump-start to quantitative modeling.

Food Webs in the Sacramento-San Joaquin Delta

The Delta, as one of the largest estuary on the west coast of the United States, provides water for communities and agriculture within California while supporting many biodiverse ecosystems. Prior to extensive system-wide modification (e.g., mining, levee creation, draining/filling wetlands, damming), the Delta consisted of connected flood basins, tidal islands, freshwater emergent wetlands, and river distributaries (Whipple et al. 2012). The historic Delta was highly productive and supported diverse food webs; many resources were regularly harvested by Indigenous peoples (SFEI-ASC 2016). Currently, the Delta is a highly modified and structured ecosystem consisting of agricultural land, tidal channels, and a patchwork of managed wetlands subjected to altered flow regimes and reduced hydrological connectivity and heterogeneity (SFEI-ASC 2016).

The Delta has complex ecosystems characterized by multiple food webs that differ regionally and vary in their structure in time and space. Physical modifications, in addition to the introduction of non-native species and the changing climate, have challenged management, changed species compositions over time, and significantly altered food webs over time (Brown et al. 2016).

Fortunately, the Delta is a well-studied and monitored system, and previous investigations provide a foundation for understanding food-web processes. Past investigations primarily focused on the effects of bottom-up processes and lower trophic levels in sustaining populations of individual species (Jassby et al. 2003; Cloern et al. 2016, 2021). However, recent investigations have demonstrated that top-down effects can also drive food web dynamics (Rogers et al. 2024). Generally, primary productivity in the Bay-Delta is lower than in similar estuaries (Bauer 2010; Cloern and Jassby 2012; Kimmerer et al. 2012). For example, total net primary productivity in the modern Delta (e.g., via photosynthetic and bacterial processes) has decreased an estimated 94% since historical times (Cloern et al. 2021). Phytoplankton are considered the primary base of food webs in existing Delta food web models and reduced primary productivity and food availability is thought to

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inhibit the native fish populations (Jassby et al. 2003; Bardeen 2021; Slater and Baxter 2014). Some models suggest that both planktonic and detrital food webs are important for native fish (Bauer 2010; Durand 2015; Kendall et al. 2015; Hammock et al. 2019; Sommer et al. 2020).

Other environmental changes have altered Delta food webs, including the widespread decline of pelagic organisms (primarily fishes; Sommer et al. 2007; Baxter et al. 2008). The pelagic organism decline (POD) was considered an ecosystem tipping point (regime shift) complicated by the shifting baseline of climate change (Brown et al. 2016). Early studies attributed the decline of four pelagic fish species [Delta Smelt (*Hypomesus transpacificus*), Longfin Smelt (*Spirinchus thaleichthys*), Threadfin Shad (*Dorosoma petenense*), and Striped Bass (*Morone saxatilis*)] to a combination of factors, including (but not limited to) predator-prey relationships, increases in water exports from the Delta, abiotic factors (e.g., temperature), and the effects of a non-native clams (e.g., *Potamocorbula amurensis*) on water clarity and food availability for fishes (Baxter et al. 2008; Mac Nally et al. 2010). Collectively, the POD illustrates the crucial role that food webs play in understanding the abundance of individual species in the Delta, one complicated by human management, non-native species introductions, contaminants, and climate change.

Uncertainty around the mechanisms underlying the POD, the role of invasive clams, and the need to improve management and understanding of protected species spurred research that contributed to an improved understanding of lower-trophic level dynamics in the Bay-Delta region (Kimmerer et al. 2008; Brown et al. 2016). Previous reviews of food web science (Kimmerer et al. 2008; Brown et al. 2016) highlighted several gaps, including the need for long-term monitoring, understanding the effects of harmful algal blooms, conducting interdisciplinary analysis and synthesis, and a need for a better understanding of the causes for the POD (Brown et al. 2016). A key suggestion from these reviews was to establish continued development of conceptual food web models and frameworks, ones that could be used to guide large-scale restoration and to address the spatiotemporal complexity of the system.

Various components of species interactions have been previously examined in the Delta. For example, striped bass is considered a generalist predator (Grossman et

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al. 2013; Grossman 2016), and their degree of specialization on prey may increase during specific seasons and environmental conditions (Brandl et al. 2021). Prey switching is evident in several fishes across seasons and habitat gradients, such as between densely or sparsely vegetated sites (Whitley and Bollens 2014), but the frequency of prey-switching across the food web has been challenging to quantify. Moderate densities of non-native, submerged aquatic vegetation are known to increase the habitat for juvenile largemouth bass but larger, adult fish are found at all densities of vegetation (Conrad et al. 2016), indicating the importance of including life-history and stage-based life cycles in examining food web interactions.

There are additional and important gaps in food web knowledge for the Delta. While several studies identified aspects of upper trophic species interactions (e.g., Grossman 2016), absolute and spatially-resolved abundances of the higher trophic levels are hard to quantify. The challenge is due, in part, to a lack of long-term and sufficiently fine-scale data on large piscivorous fishes and the under-examined potential impacts of water operations and exports on non-listed species that dominant the biomass (Mac Nally et al. 2010; Rogers et al. 2024). Knowledge of prey preferences and anti-predator behavior are important to supplement long-term studies on diet and prey availability and to fully represent upper-trophic level interactions (Grossman 2016). Generally, the roles of avian, reptilian, and mammalian predators in upper-trophic level species interactions in Delta food webs are not well known but may be important sources of predation, especially at predator hot spots or hatchery release sites (Bauer 2010; Grossman 2016). Similarly, the role of tidal marsh restoration in restoring food webs has potentially contributed to an increase in San Francisco Bay tidal marsh birds (Dybala et al. 2020), which suggests a concomitant increase in avian predation on upper trophic levels. Overall, multispecies food web interactions at upper trophic levels need to be better understood and quantified in order to then incorporate them into models guiding management actions (Brown et al. 2016; Sturrock et al. 2022). The fish modeling and management focus has been primarily on single species' responses to environmental and ecological drivers and species restoration actions related to water management.

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General Food Web Modeling Approaches

Food web modeling has been used to evaluate the effects of environmental drivers (such as salinity, contaminants, nutrients, and temperature) on species abundance and interactions (such as predation risk) within the context of future climate change (e.g., Osakpolor et al. 2021; Naman et al. 2022). Modeling food web processes encompasses a broad range of approaches, from simple linear models to complex, spatially and temporally explicit assemblages of data to describe species and environmental conditions (Naman et al. 2022). Improving the understanding of food webs and applying that to the development of realistic and accurate models can help identify features that promote stability and biodiversity within an ecosystem (Kortsch et al. 2021). Furthermore, quantitative models with predictive capabilities are especially useful for management because they enable an evaluation of the influence of environmental and management changes on multiple future scenarios (e.g., Trifonova et al. 2017).

In the review that follows, we describe types of food web models that have included upper trophic levels in a mechanistic or quantitative manner using examples from waterbodies throughout North America. At the most basic level, the primary goals of food web models are to show what species are eating, what their preferred foods are, and how much of each food type they are eating (Naman et al. 2022). Each model type differs in the level of complexity, the spatiotemporal scales covered, the limitations of the model type, and the utility of the model (summarized in Table 1).

Linkage or connectedness food web models show generally “who is eating whom” by displaying the presence/absence of species interactions. These models are relatively easy to construct, show a very basic level of understanding of connections between species, and allow for a general understanding of the effects of changes to network structure on the food web (Dunne et al. 2002). Depending on the temporal and spatial scales of interest, these models determine species connections through diet analyses (the identification of gut content through species identification or genetic information) or stable isotope analysis (Box 1). In this model type, linkages between species are evenly weighted, and the importance of connections between species is not displayed.

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Table 1. A summary of data requirements, model advantages, analytical issues, and potential applications for the Delta of modeling approaches commonly used to understand food webs and their internal processes.

Model Type	Data Requirements	Model advantages	Analytical Issues	Applications for Delta, selected examples
<p>Linkage/connectedness food webs</p> <p><i>Who is eating who/presence or absence of interactions</i></p>	<ul style="list-style-type: none"> Stable isotopes (<i>lower taxonomic resolution, but longer time scale</i>) Diet analyses through identification or genetics of stomach contents (<i>higher taxonomic resolution, but short time scale</i>) 	<ul style="list-style-type: none"> Relatively easy to construct Can use network analysis to understand food web connections 	<ul style="list-style-type: none"> Linkages are evenly weighted, can't tell how important each link is Can be labor-intensive (e.g., diet analyses) 	<p>Allows for a base understanding of species connections</p> <p>Examples: Dunne et al. 2002</p>
<p>Diet composition food webs</p> <p><i>Weights linkages by the importance of each resource to consumers</i></p>	<ul style="list-style-type: none"> Calculate the % contribution (by biomass) of prey to diet of each consumer Tools: Stable isotopes and/or diet analyses 	<ul style="list-style-type: none"> Shows the importance of each resource to consumers 	<ul style="list-style-type: none"> Does not account for quantity or quality of consumption Does not allow examination of competition, top-down control, and other important processes 	<p>Adds useful complexity to understand and rank prey items by importance for consumers</p> <p>Examples: Vander Zanden et al. 1999 Muro-Torres et al. 2019</p>
<p>Energy flow/flux food webs</p> <p><i>Linkages are weighted by the amount of energy flow over a defined amount of time</i></p>	<ul style="list-style-type: none"> Consumer production estimates (biomass over a certain amount of time) Consumer diet information (from diet analyses, isotopes) 	<ul style="list-style-type: none"> Map consumptive pathways that support species of interest Can identify food web metrics that promote stability Management-relevant outcomes 	<ul style="list-style-type: none"> High data requirements May need to rely on assumptions to create 	<p>Applicable for many common management questions/issues, such as food limitation, competition, carrying capacity, and others.</p> <p>Examples: Cross et al. 2011 Bellmore et al. 2013, 2015</p>

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Model Type	Data Requirements	Model advantages	Analytical Issues	Applications for Delta, selected examples
	<ul style="list-style-type: none"> ● Bioenergetic information (quantity consumed) 			Walters et al. 2020
<p>Bioenergetics models</p> <p><i>Understanding the flow of energy within individuals as they progress through their life cycle</i></p>	<ul style="list-style-type: none"> ● Thermal experience ● Temporal or ontogenetic diet composition ● Consumer growth ● Predator energy density ● Prey energy density <p>(These can be empirical inputs, literature values, or be used to explore different scenarios)</p>	<ul style="list-style-type: none"> ● Easily developed and applied to life stages of multiple species ● Often used as the growth submodel for many other model types ● Provides a basis for linking across life stages for a species, and across species for a food web ● Adaptable for application on different spatiotemporal scales ● Consumption estimate output can be used to determine population consumption 	<ul style="list-style-type: none"> ● High data requirements ● May need to rely on assumptions ● Requires additional submodels (assumptions) on mortality to scale to the population level ● Challenging to match spatiotemporal scales of lower- and upper-trophic level organisms 	<p>Can use to determine how climate change, contaminant bioaccumulation, species introductions, seasonal carrying capacity, different life history strategies, energetic growth potential, and thermal changes may affect species and food webs</p> <p>Examples:</p> <p>Loboschefskey et al. 2012</p> <p>Rose et al. 2013</p> <p>Hansen et al. 2021</p>
<p>Multi-species models or Models of</p>	<ul style="list-style-type: none"> ● Detailed data on the focal species in terms of growth, diet, 	<ul style="list-style-type: none"> ● Reduces uncertainties by 	<ul style="list-style-type: none"> ● No general rules for determining what species and 	<p>Intermediate complexity models may provide more direct information about key</p>

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Model Type	Data Requirements	Model advantages	Analytical Issues	Applications for Delta, selected examples
<p>Intermediate Complexity for Ecosystem assessments (MICE) models</p> <p><i>Points to 3-D models that focus on a relatively small portion of the food web to assess specific questions in sufficient process detail without the complexity of including the entire food web in detail</i></p>	<p>feeding, mortality, predation, reproduction, movement, and distribution</p>	<p>scaling the model to the specific questions</p> <ul style="list-style-type: none"> ● Avoids having to represent poorly understood species in detail ● Can be run thousands of times to allow for propagation of uncertainty and presentation of results as probability distributions rather than point or mean values only 	<p>processes to include for the focal species and in how much detail</p> <ul style="list-style-type: none"> ● Challenges in how to represent the other aspects of the food web to ensure realistic predictions of the focal species ● Calibration and validation are never straightforward because the model and field data may include different variables that affect the focal species 	<p>questions of interest, while still reflecting aspects of ecosystem complexity</p> <p>Examples: Punt et al. 2016 Angelini et al. 2016 Buchheister et al. 2017 Kaplan et al. 2019 Howell et al. 2021</p>
<p>Large-scale ecosystem (end-to-end) models</p> <p><i>3-D models that usually integrate various aspects of biology, physics, geochemistry, upper trophic</i></p>	<p>Depends on the model, but likely comes from a synthesis of data:</p> <ul style="list-style-type: none"> ● Production to biomass ratio ● Consumption to biomass ratio ● Biomasses of all members of the food 	<ul style="list-style-type: none"> ● Represents all major species so that community and ecosystem-level predictions are possible ● Some modeling programs can be open source and able 	<ul style="list-style-type: none"> ● High data requirements, which increases uncertainty in the model ● Usually complex, results can be challenging to interpret 	<p>Not designed to predict the future, but can be very useful to compare scenarios for different management actions</p> <p>Examples: Hyder et al., 2015 de Mutsert et al. 2021 Zhang et al. 2023</p>

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Model Type	Data Requirements	Model advantages	Analytical Issues	Applications for Delta, selected examples
<p><i>levels, management, and economics. Often modular by design.</i></p>	<p>web in time and space</p> <ul style="list-style-type: none"> ● Diets ● Spatial distributions and movement behaviors ● Data requirements of the models coupled with the upper trophic levels (e.g., hydrodynamics/physics models, lower-trophic models if developed separately) 	<p>to modify source code</p> <ul style="list-style-type: none"> ● Tailor models to objectives and useable data, add modules ● Can add fisheries mortality ● Can be part of an ensemble of models can provide confidence for projections 	<ul style="list-style-type: none"> ● Coupling of models that operate on different spatiotemporal scales can be challenging 	

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Diet composition food webs weight each linkage by the importance to the consumer. This is achieved by calculating the percent contribution (usually a biomass measurement) of each prey type to the diet of a consumer and adds useful complexity to understand and rank prey items by importance. However, this type of model does not account for the *quantity* or *quality* (nutritional input) of the prey item, and therefore does not answer management questions that involve competition, top-down control, or other drivers to food web structure.

In energy flow or flux food web models, each linkage is weighted by the amount of energy or nutrient flow from prey to consumer over a specific amount of time. This type of approach is not only useful but applicable to many food web processes important for management, including carrying capacity, food limitation and competition. Data needs for flow models consist of three components: 1) consumer production estimates (biomass over a certain time period), 2) consumer diet information (from stable isotopes or diet analysis), and 3) bioenergetics information (quantity of prey type consumed). Flow models are frequently constructed using a “Trophic Basis of Production” approach (Benke and Wallace 1997). Using flow models, managers can map consumptive pathways supporting species of interest, such as energy from phytoplankton or detritus, and can identify food web processes promoting ecosystem stability (e.g., multi-habitat feeding, predator-prey interactions) which may be crucial information for restoration projects. For instance, in the Colorado River, scientists used a flow food web to understand how altered flows from management actions changed the magnitude of energy flows from insects to rainbow trout (Walters et al. 2020). Under high flow conditions, an increase in midges (Chironomids) became a crucial food source that supported increased populations of rainbow trout, despite a decrease in their normal insect prey items (Walters et al. 2020). While food web models emphasizing the flow or flux of energy or nutrients are data-intensive, they can provide information highly relevant for ecosystem management.

Bioenergetics models account for each organism’s ability to process energy (metabolism) related to growth and reproduction. These models have a wide variety of benefits and capabilities, including understanding growth at different life stages, across species, and under different spatiotemporal scales. They can also be used to determine how climate change, changing temperatures, contrasting life

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history strategies, and energetic growth potential may affect food webs and individual species of interest. Relatively simple scaling of growth can be done with readily available data to estimate predatory demand. Bioenergetics models can be integrated into other food web model types (multi-species and large-scale models) and used as the basis representing growth of individuals or age/stage classes. Bioenergetics models have high data requirements, including temperature sensitivity curves for species, temporal or ontogenetic diet composition data, information on consumer growth rates, and energy densities for both prey and consumers. Data inputs can be empirical inputs or values from the literature, which may rely on assumptions of similarity between species.

Multi-species or Models of Intermediate Complexity Ecosystem assessments (MICE) models focus on a subset of the food web that is most relevant to addressing specific questions but does not include the entire food web in detail. These models require detailed data on the growth, diet, mortality, predation, reproduction, movement, and distribution of the focal species. Advantages of MICE models are not needing to represent poorly understood species in detail and a reduction in uncertainty by scaling the model to the guiding questions. It can be run thousands of times, thereby enabling the use of Monte Carlo methods to propagate uncertainty and express results as changes in risks. However, these models can be challenging to calibrate and validate and there are no general rules for which supporting species and processes to include. Several examples exist including the Northwest Atlantic Continental Shelf model of intermediate complexity (NWACS-MICE) (Buchheister et al. 2017), a Pacific Sardine MICE model (Punt et al. 2016), and a MICE model for Pacific sardine in the California Current (Kaplan et al. 2019).

Large-scale ecosystem (or end-to-end) models are usually 2-D (horizontal) or 3-D models that integrate biology, physics, geochemistry, and both upper and lower trophic levels. Some include highly-detailed management and socio-economic modules; taken together with the biology and physics, these models strive to obtain a holistic understanding of ecosystem function (Kaplan and Marshall 2016). These models are often not designed for precise forecasting but can be very helpful in understanding longer-term outcomes of different species management actions, stressors, or climate conditions. Place-based examples of models used to inform species and ecosystem management include the Great Lakes Earth System Model (GLESM) (Zhang et al. 2023) and an ecosystem model for the Louisiana Coastal

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Master Plan (de Mutsert et al. 2021). Specific data inputs depend on the base modeling framework, such as Atlantis or Ecopath with Ecosim (EwE), but the biological data inputs for modeling food webs often include biomass values, production to biomass ratios, consumption to biomass ratios, a measure of the efficiency of the system (e.g., proportion of production used), and others. Data can come from empirical methods, the literature, fisheries stock assessments, surveys, and estimates from experts or other systems. In addition to substantial data requirements, these complex models can create results that are challenging to interpret due to many prediction variables that have a range of uncertainties. However, modeling frameworks can often be open source and modular in construction and can therefore be customized to the management questions or purpose of the model. For example, information on contaminants or economics can be added into the model or through additional modules, or a food web model can be a part of a suite of models that may provide confidence for projections.

Determining the optimal level of complexity for a food web model remains a challenge and is often done by the model developers and managers on a case-by-case basis (Geary et al. 2020). There are benefits and analytical issues for both simple food web models and complex food web models (Table 1). For example, simple models may not represent site-specific conditions for food webs and can have inadequate details to inform specific management decisions, but they are often preferred by management because they can be understood and clearly validated and can facilitate understanding of ecosystems. In contrast, complex models provide the flexibility to include site-specific information and can simulate specific management alternatives in detail. However, complex models can be hard to interpret, difficult to communicate, and/or have substantial data requirements.

There are a similar set of tradeoffs for the range of spatiotemporal scales represented in food web models. Broad spatial scales may better represent the true heterogeneity at the system or watershed scale, while models with finer spatial and temporal resolution may be more useful for answering specific, localized questions or looking at short term processes. The trophic levels and species of interest may also drive the spatiotemporal range; upper trophic levels operate over longer and broader scales than lower trophic levels. The taxonomic level of resolution also can be altered by grouping species into trophic levels or functional groups, or by examining individual species.

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Ultimately, the food web model type and level of complexity should be driven by the management question(s), trophic level(s), and species of interest. A combination of food web models, or ensemble models, may be helpful to address different questions or habitat types in the Delta. Multiple workshop participants stressed that models of intermediate complexity (MICE models) were very useful, and that the “best model” was often the *simplest* model that could address the primary management questions (i.e., the “sweet spot” in Collie et al. 2016).

Previous Food-web Modeling in the Delta

A massive amount of science has been conducted in the Delta, and topics of current research specifically relating to food webs (identified through the Delta Science Tracker) range from studies on water quality impacts on species, diet compositions, USGS isotope studies (e.g., Kendall et al. 2015), quantifying phytoplankton and zooplankton communities, energy flow through the system, and the effects of environmental drivers on food webs. Additionally, the importance of developing comprehensive knowledge of food webs for the Delta is mentioned in both the 2019 Delta Science Plan (Delta Stewardship Council and Delta Science Program, 2019) and the science priorities developed for the 2022-2026 Science Action Agenda (Delta Stewardship Council and Delta Science Program 2022). An objective of the food web workshop was to identify science gaps that complement historic and current research in the Delta and contribute to an improved understanding of upper trophic level food web interactions.

Several food web models have been developed for the Bay-Delta (e.g., Durand 2008, 2015; Bauer 2010; Mac Nally et al. 2010; Rogers et al. 2024). Each represents an examination of different temporal and spatial aspects of the Delta food web, as well as distinct modeling methods (e.g., conceptual models, biomass-based multiple predator and prey models, and structural equation models). These efforts have focused primarily on the role of bottom-up processes structuring food webs and have relied heavily on long-term monitoring in the Bay-Delta conducted by state and federal agencies and by academic institutions.

Many of the Delta models that attempt to represent the entire food web are limited in spatial/temporal coverage or are conceptual in nature (e.g., Durand 2015; Brown

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et al. 2016). However, a quantitative evaluation of the effects of management or species population changes requires quantitative modeling. For example, an Ecopath with Ecosim model of 1982 Bay-Delta food webs showed that mid-upper trophic levels (comprised primarily of fishes) contributed 37% of food web biomass. Phytoplankton and detritus contributed 55% of the total biomass. The remaining 8% was comprised of primary consumers and apex predators (Bauer 2010). This model considered phytoplankton and detritus together as the base of the food web and suggested that future studies may want to differentiate pathways of energy obtained from phytoplankton and energy obtained by detritus, and separate the roles of the pelagic and littoral food webs to more clearly inform management choices.

A second example is from the Delta Regional Ecosystem Restoration Implementation Plan (DRERIP). DRERIP developed a series of conceptual food web models for each trophic level to estimate the impacts of restoration activities (Durand 2008, 2015). These qualitative models focused on a variety of drivers (e.g., temperature, hydrology, habitat, depth, contaminants, water diversions, and more) and their effects on food web dynamics. Importantly, these models portrayed several key characteristics of contemporary Delta food webs: a decoupled phytoplankton and detrital food web base and the role of non-native benthic grazers (e.g., *Potamocorbula amurensis*) on phytoplankton abundance and turbidity (Durand 2015). A related series of conceptual models showed spatial differences in Delta food webs based on habitat type, such as tidal wetlands, submerged aquatic vegetation, floodplains, and benthic vs. pelagic processes (Brown et al. 2016).

A more recent food-web model differentiated the role of bottom-up, top-down, and environmental drivers in shaping pelagic food webs. Using structural equation modeling, this approach showed that for zooplankton and estuarine fishes, bottom-up effects were stronger in upstream, freshwater regions, and top-down effects were stronger in downstream, brackish water regions (Rogers et al. 2024). However, the authors mentioned that there were no long-term data on the biomass of large-bodied piscivorous fishes to add into the model and, as a result, upper-trophic level food web interactions may not have been accurately represented (Rogers et al. 2024). Additionally, they showed several novel relationships that were not identified in another statistically-based food web model (Mac Nally et al. 2010), including the

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direct impact of chlorophyll on zooplankton biomass since the *Potamocorbula* clam introduction, unique trophic relationships among zooplankton groups, and the effects of flow, salinity, and temperature on different regions of food webs across the Delta (Rogers et al. 2024).

Highly altered conditions within the Delta amplify the difficulties in predicting outcomes associated with changing baselines of food web interactions and the ecosystem-scale effects of management activities (Brown et al. 2016). A key challenge in the maintenance of complex and highly altered systems is identifying management strategies that support native and/or desirable fish species. Understanding food web dynamics can offer insights into species interactions, trophic relationships, and the flow of energy throughout the system that collectively impact survival, growth, and reproduction (Naman et al. 2022).

Food-web applications in other large ecosystems

The Delta's aquatic food webs experience many stressors similar to those in other complex and highly altered ecosystems. Following the classic research and management actions in Lake Mendota, Wisconsin, of altering food webs by changing consumer populations to control algal growth (Carpenter et al. 1985), management actions incorporating food web processes have been considered in other large, spatially complex ecosystems including the Great Lakes, the Columbia River Basin, the Gulf of Mexico, Chesapeake Bay and the Everglades (e.g., Smith et al. 2023); we provide relevant examples in select locations (see Boxes 1, 3, 4, and 5 throughout the text).

While there are differences among ecosystems, such as the non-native species or local regulations, the need to understand species interactions and the effectiveness of different management actions is similar across locations. The selected examples showcase complementary research and management approaches that might be applied in the Sacramento-San Joaquin Delta to address issues related to non-native species, predator interactions, and habitat restoration by providing quantitative food web knowledge to inform policy and management actions. A recurring theme across these ecosystems, including the Delta, is the strong need to understand the fundamental structure and bioenergetics of food webs (including

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for detrital-based energy pathways) to adaptively manage fish populations (Naiman et al. 2012; Ives et al. 2019; Kortsch et al. 2021; Lewis et al. 2022).

Potential Applications of Improved Understanding of Upper-Trophic Level Food Webs from Case Studies Elsewhere to the Delta

Several direct applications of food-web models to management questions in the Delta are underway and can be further advanced or, in some cases would involve new initiatives. Below, we briefly illustrate five of these applications. Additional details, including the associated management questions, specific benefits of using a food web approach, next steps to implement a food web process, and references for each application are discussed in Table 2.

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Table 2. Applications for employing a food web approach to improve natural resource management in the Delta. The benefits of a food web approach, suggested priorities, and key references are described for the management questions in bold.

Application & Example Management Questions	Benefits of Food Web Approach	Suggested Priorities	References and Examples
<p>Single-species management</p> <p>1. How do specific management actions affect key species?</p> <p>2. What food resources support the listed species?</p>	<ul style="list-style-type: none"> • Species interactions affect key species directly or indirectly; cannot be fully understood or predict changes in populations without examining key aspects of the life cycle and food web • A coherent monitoring plan advances understanding of food webs, allows treatment of management actions as experiments, and enables examination of full ecosystem responses to actions over time 	<ol style="list-style-type: none"> 1. Implement long term monitoring that quantifies all major aspects of the food web (e.g., <ul style="list-style-type: none"> -Large predators -Benthic invertebrates -<i>Quality</i> of food) 2. Begin with discrete, short-term management changes (e.g., flow releases, salinity gates) designed using experimental method. Adaptively adjust management action based on outcomes. 	<p>A complex, Ecopath with Ecosim food web model of the Mississippi Delta showed differential responses of black drum, blue crab, eastern oyster, and spotted seatrout to a Coastal Master Plan to mitigate land loss (de Mutsert et al. 2021).</p> <p>An ecosystem food web model of intermediate complexity (MICE model) showed the possible effects of different harvest rates on Atlantic menhaden predators, including birds (Chagaris et al. 2020).</p> <p>Predator-control sportfishing of a native salmon predator from the Columbia River, the northern pikeminnow, may cause a subsequent increase in other predators (e.g., walleye and smallmouth bass; ISRP 2023)</p>

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Application & Example Management Questions	Benefits of Food Web Approach	Suggested Priorities	References and Examples
<p style="text-align: center;">Ecosystem-Based Management (EBM)</p> <p>1. How do changes to environmental conditions affect food web interactions?</p> <p>2. How does one manage target goals to better address tradeoffs among priorities (e.g., water quality and flow)?</p> <p>3. What are the roles of high biomass species in the food web?</p>	<ul style="list-style-type: none"> • Understanding food web dynamics advances effective EBM • Key ecological species may not be the same as the listed/regulated species • Examining food web responses to changing conditions may reveal differential vulnerability of species to environmental changes 	<ol style="list-style-type: none"> 1. Develop performance metrics that represent a holistic view of ecosystem function, such as <i>ecological reference points</i> 2. Connect laboratory or field experiments to evaluate sublethal effects of stressors on species into models 3. Create a model/ series of models (of appropriate spatiotemporal scales) designed to predict changes in species interactions over time 	<p>A spatiotemporally explicit food web model of the upper Gulf of Mexico allowed managers to understand that changes to nutrient loading and hypoxia influences habitat competition between key fisheries species (Glaspie et al. 2019).</p> <p>Management agencies developed ecosystem reference points to understand how menhaden harvest affects the larger mid-Atlantic ecosystem (Chagaris et al. 2020).</p>
<p style="text-align: center;">Invasion of non-native species</p> <p>1. How will the Delta's ecosystem respond to new species introductions?</p> <p>2. How does aquatic weed control affect upper trophic levels food webs?</p>	<ul style="list-style-type: none"> • Non-native species change food web dynamics (e.g., reducing prey, increasing competition, changing predators) • New species replacing native vegetation and prey may change <i>nutritional quality</i> of food, potentially leading to changes in foraging behavior, food web dynamics • Eradication/reduction of non-native species may affect 	<ol style="list-style-type: none"> 1. Evaluate whether species reduction/eradication is feasible and cost-effective; otherwise manage system for the current residents 2. Monitor non-native species in habitats outside the pelagic zone (i.e., in locations not currently included in food webs models) 3. Add monitoring that considers the <i>quality</i> of food resources available 	<p>A linked, earth system model determined that non-native <i>Dreissena</i> mussels reduced the benefits of vertical mixing for most species in Lake Michigan (Zhang et al. 2023).</p> <p>A food web perspective showed impacts of non-native shad on salmon and other native species in the Columbia River basin, especially through habitat overlap and competition for food (ISAB 2021).</p>

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Application & Example Management Questions	Benefits of Food Web Approach	Suggested Priorities	References and Examples
	<p>native species that feed on non-native species</p>	<p>4. Add modules into existing food web models to forecast the impacts of non-native species introductions or eradication</p>	
<p>Ecosystem restoration</p> <p>1. Does restoration affect food type and availability for upper trophic levels?</p> <p>2. How does the type and location of restoration impact fish abundances?</p> <p>3. What are the food web processes that influence “winners” and “losers” in response to restoration activities?</p>	<ul style="list-style-type: none"> ● Evaluate to what degree habitat restoration will increase food availability for native fish ● Understanding the flow of energy and nutrients through the Delta’s ecological system is essential for determining the impact on upper trophic levels ● Restoration performance metrics often jump from primary production to abundance of fish, which is typically not a direct pathway ● Examining effects of restoration using a food webs approach would reveal how restoration impacts individual species 	<ol style="list-style-type: none"> 1. Accurately monitor biomass of primary producers in the system (not just chlorophyll, which can overestimate accessible prey) 2. Understand detrital processes and their roles in Delta food webs 3. Create food web models to understand how energy and nutrients reach upper trophic levels 4. Expand on the use of <i>in-situ</i> experiments with restoration that include key food web processes over time in the monitoring of restored areas 	<p>The composition and nutritional quality of food resources for salmon, a representation of carrying capacity, in the lower Columbia River Basin differed across habitat types (including restored areas) (Roegner & Johnson 2023).</p> <p>Forecasted ecosystem responses to three types of restoration in the Methow River, WA, showed that restoration effects on food web dynamics impacted the ecosystem’s capacity to support native fish (Bellmore et al. 2017).</p>
<p>Contaminant exposure and cycling</p>	<ul style="list-style-type: none"> ● A food webs perspective enables understanding of the vulnerability of different species to contaminants and 	<ol style="list-style-type: none"> 1. Monitor for contaminants of concern (including urban use) and adaptively manage 	<p>Coho salmon exposed to copper contamination displayed reduced anti-predator behaviors due to sensory impairment and were more</p>

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Application & Example Management Questions	Benefits of Food Web Approach	Suggested Priorities	References and Examples
<p>1. What are the sub-lethal effects – as delivered through the food web – of contaminants to upper trophic levels?</p> <p>2. How do contaminants affect the relative abundances of key species?</p> <p>3. What are the main contaminants of concern, as related to food web processes?</p>	<p>allows for quantifying bioaccumulation and bioconcentration</p> <ul style="list-style-type: none"> • Understanding <i>sublethal effects</i> can better represent the impact of contaminants; food web interactions and processes may be affected at concentrations other than the lethal dose 	<p>2. Conduct experiments measuring the effects of contaminants, with a focus on predator-prey interactions, movement, and behavior</p> <p>3. Acquire samples for measuring contaminant concentrations during routine sampling</p> <p>4. Develop a model of contaminant pathways through the Delta's ecological system</p>	<p>vulnerable to predation from cutthroat trout (McIntyre et al. 2012).</p> <p>Field experiments and regular Delta monitoring show that selenium accumulation, in part from bioaccumulation, in native Sacramento splittail causes spinal deformities (Johnson et al. 2020; Stewart et al. 2020).</p>

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Individual species management and effects of environmental drivers

Workshop participants re-iterated that much of the fish-related science, management, and regulations in the Delta are focused on protection of state or federally listed species. Full life-history models are available for key species such as Chinook salmon and Delta smelt. Habitat modifications are often focused on the direct impact on these threatened species as guided by regulations and requirements. It is well recognized among Delta scientists that food webs can play an important role in the abundances of individual species. Key ecosystem drivers such as climate change, restoration efforts, and water flows can affect a species directly and indirectly through the food web since nearly all of these environmental drivers and management actions will affect other species as well (Figure 1).

Ecosystem-based management

Ecosystem-based management (EBM) is an environmental management approach that recognizes the full array of interactions within an ecosystem, including humans, rather than considering single issues, one or only a few key species, or ecosystem services in isolation (Geary et al. 2020). The concept of EBM is to manage water, land, and organisms *together* to develop a desired ecosystem with benefits for both biodiversity and humans and is aligned with the Delta's coequal goals (Delta Reform Act 2009). Ecosystem-based management, along with multispecies management has emerged as crucial for spatially diverse and evolving landscapes and contributes toward a more holistic view of ecosystem health within the limits of existing regulations (e.g., Rieman et al. 2015; Delta Stewardship Council and Delta Science Program 2019; Mount et al. 2019; Geary et al. 2020). An important component of both ecosystem-based and multispecies management is an understanding of food web interactions. For instance, the carrying capacity (abundance or biomass of species a particular habitat can support) largely depends on food availability and food web interactions, in combination with other biotic and abiotic conditions. Improving carrying capacity is essential for successful restoration of fish, migratory birds, or species managed for harvest. A poor understanding of food webs can impact the outcome of management actions, yet quantitative food-web science is often insufficiently included in natural resource management (Naiman et al. 2012; Naman et al. 2022).

Knowledge of food web dynamics contributes to a comprehensive understanding of the Delta ecosystem by quantifying the flows of carbon, energy, nutrients, and

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contaminants into and through organisms and by quantifying how the resulting flows influence population and community structures and interactions. It allows the implementation of experimental management actions and the monitoring of management results to determine long-term success or failure (Brussard et al. 1998). For instance, modification of wetland and riparian vegetation, the arrival of an invasive species, or a change in nutrient inputs to the system (Box 3) directly influence fishes and their food supplies with the effects extending throughout the entire aquatic ecosystem as individuals adjust behavior and feeding to the novel environment. These individual decisions – collectively – are ecologically manifested on larger spatial and temporal scales as enduring modifications to population dynamics and community structures. Management decisions about wetland and riparian vegetation, as well as water regimes and other components of the environment, can be adaptively used to forecast possible outcomes from the ever-evolving predator-prey dynamics.

In the Delta, EBM would integrate biological, social, and economic factors into a comprehensive strategy for the protection and enhancement of sustainability, diversity, and productivity of the natural resources. As a *management* approach, it addresses cumulative impacts, balances multiple, often conflicting, objectives, and is guided by an adaptive management approach (O’Higgins et al. 2020). Employing a food-web perspective that extends beyond narratives and combines both upper and lower trophic levels is an integral component of an effective EBM strategy for the Delta.

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Box 3. Understanding the impacts of nutrient inputs in the Gulf of Mexico

Runoff from agricultural fields in the Mississippi River watershed brings nutrient-rich waters to the Gulf of Mexico, waters that promote the formation of extensive zones of hypoxia. These oxygen-depleted zones are known to affect fish by decreasing feeding and growth rates, altering activity level, and causing avoidance behavior as well as mortality (Zhang et al. 2009; Lewitus et al. 2009; de Mutsert et al. 2016). However, separating the effects of nutrient loading and the effects of hypoxia on the system is required for a greater understanding of the effects of different drivers on ecosystem processes. An ecosystem model that incorporated species interactions (including food web interactions), spatial distribution, and changes in species biomass was successfully used to simulate the impact of hypoxia levels on fish harvest and biomass. Results indicate that reductions in biomass and harvest of fishes due to hypoxia alone were an order of magnitude lower than the increases due to nutrient loading. These conclusions suggested that seasonal hypoxia was not sufficiently important to incorporate into species management plans and, as well, demonstrated the importance of food web interactions for management, such as managing for specific levels of nutrient addition (de Mutsert et al. 2016).

As with many other locations, the National Oceanic and Atmospheric Administration (NOAA) and other regulatory agencies are moving toward ecosystem-based management for fisheries resources through the establishment of the Gulf of Mexico Integrated Ecosystem Assessment. This program is designed to balance the needs of nature and society by conducting integrated science in the Gulf of Mexico, similar to the co-equal goals in the Delta (Integrated Ecosystem Assessment 2023). Several projects in the Gulf of Mexico include food web interactions as a key piece of information, including developing a multi-species harvest control rule (using an Atlantis model, Kaplan et al. 2021) and establishing ecosystem support for fisheries. An understanding of food web interactions has directly or indirectly informed NOAA in managing the natural and socio-economic benefits that the Gulf of Mexico provides.

Invasion of non-native species

The invasion and establishment of a non-native species are key drivers of ecosystem change. The San Francisco Estuary is one of the most invaded aquatic ecosystems in the United States. In a review by the Delta ISB of the science of non-native species in the Delta, a key recommendation was to

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"...develop a comprehensive, spatially explicit, food-web model that is Delta-wide in scope and tied to environmental driving forces and conditions. One of the universal impacts of a new non-native species is to alter the food web. A comprehensive food-web model for the Delta would improve our understanding of non-native species currently in the Delta and help guide decision-making and management solutions. Such a model could also predict potential impacts of new non-native species on ecosystem structure, function and services, and how potential threats would be altered by climate change" (Delta ISB 2021).

For example, food web models have aided the management of non-native species in the Great Lakes to both understand the impacts of non-native species and to control non-native species through predator introduction (Box 4). In the Delta, many non-native species are clearly established, and elimination from the Delta would be expensive, if even possible. Food web models could be used to help a key management challenge – to predict the impacts of new species introductions on key species and ecosystems- by developing scenarios to evaluate the potential effects of new introduced species and manage risks accordingly.

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Box 4. Using food web dynamics to balance predator-prey populations and non-native species in the Great Lakes

The Great Lakes, a series of interconnected freshwater lakes (Superior, Michigan, Huron, Erie, and Ontario), contain 84% of North America's surface freshwater and about 21% of the world's freshwater supply (EPA 2023). The Great Lakes support a wide diversity of plants and animals and understanding food webs has long been a major part of state, federal and international management goals to maintain water quality, mediate impacts of invasive species, and support an economically important sports fishery.

Like the Delta, the Great Lakes struggle with the impacts of non-native species on the ecosystem (Delta ISB 2021). The invasion of non-native dreissenid (zebra and quagga) mussels has drastically reduced the biomass of primary producers and have had major impacts throughout the food web (Bunnell et al. 2014; Madenjian et al. 2015; Fera et al. 2017; Ives et al. 2019; Li et al. 2021). Findings suggest that, in concert with declining total phosphorus inputs, dreissenid mussels exert strong bottom-up regulation on phytoplankton populations, which subsequently affects zooplankton populations and reduces the food supply for important fishes (Bunnell et al. 2014). Mussels also affect water quality, nutrient cycling, and bottom structure. Similar invasions by non-native round goby (*Apollonia melanostomus*) and copepods have serious consequences for energy flow. Newer food-web modeling approaches are being used to predict the impact of potential new invaders like the Asian carp species (Robinson et al. 2021).

Researchers in the Great Lakes region are also using a combination of bioenergetics models, predator/prey ratios and population dynamics to try to balance the productivity of stocked salmonids to available prey resources (Bunnell et al. 2014; Tsehaye et al. 2014; Fitzpatrick et al. 2022). Pacific Salmon were first introduced into the Great Lakes to try to control the burgeoning population of the exotic alewife (*Alosa pseudoharengus*). Salmon occupy the same regions as alewife and serve as predators to keep their populations down. The program was so successful that stocking was expanded to support an economically important sports fishery valued at \$7 billion (Great Lakes Fishery Commission 2023). Ultimately, overstocking of salmon reduced population levels of prey to such an extent that salmon population and growth was reduced, which impacted the sports fishery. As a result of the improved understanding of food-web processes, fisheries management in the Great Lakes evolved toward an ecosystem-level focus in order to capture natural and human modifiers to fish production (Ives et al. 2019) and to protect the Great Lakes fisheries.

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Ecosystem Restoration

Ecosystem (habitat) restoration is a key component of management to support species. Regulatory requirements mandate the restoration of tidal wetland and floodplain habitat. A present focus of this type of restoration is to promote lower trophic level food production (i.e., plankton and fish that eat plankton), which will then support at-risk species (e.g., Delta smelt and Chinook salmon) (e.g., Hammock et al. 2019). It is vitally important to be able to assess which species benefit directly from ecosystem restoration and understand the impacts of restoration efforts (both direct and indirect) throughout the Delta food webs.

Ecosystem restoration is the process of assisting the recovery of an ecosystem that has been degraded, damaged, or destroyed by manipulating conditions sufficiently so that natural processes are established (UNEP 2021). This is especially important in the Delta where many native fish are in significant decline, as is native biodiversity. With the signing of State Bill 37 into law by Governor Gavin Newsom, California is committed to conserving 30% of state land and coastal waters by 2030 – and ecological restoration is expected to play a central role. Further, the Delta Plan Chapter 4 Ecosystem Amendment, approved in 2023, sets a goal of 60,000-80,000 additional acres of restoration by 2050.

How can the incorporation of food web dynamics contribute to the successful restoration of native fishes and species biodiversity? The expectation is that ecological restoration will significantly improve the carrying capacity for native fishes and improve overall biotic diversity (Box 5; Hammock et al. 2019). These improvements can be quantified by examining aquatic food-web processes, which not only identify species benefiting from restoration actions, but also illustrate interactions between populations and communities and show possible tradeoffs among species or food web functions. Understanding food web dynamics with respect to restoration allows managers to gauge the success – or not – of restoration actions. For instance, restoration of the physical habitat for juvenile salmonids and simultaneously for their preferred food supplies can be challenging. A focus on feeding relationships provides evidence of the level of success achieved. Restoration actions that achieve both objectives will be successful whereas those not providing adequate feeding opportunities – or resulting in a fundamentally changed species assemblage – will be immediately apparent.

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Box 5. Columbia River Basin: Food web impacts to habitat restoration

Dam construction, water storage infrastructure, and water withdrawals have fundamentally altered the hydrology and fisheries in the Columbia River Basin. The last several decades have seen complex and expensive hatchery and restoration programs focused on sustaining viable environmental conditions, especially for the fisheries. While some in the scientific community do not believe that efforts have been successful (e.g., Jaeger and Scheuerell 2023), the broader community appreciates that the efforts have generally maintained the return of salmon in the face of unusually poor ocean conditions over the last 30+ years. Further there are complex legal treaty obligations for mitigation using a mix of hatchery and wild fish as well as competition with the broader responsibilities of co-managers to maintain a viable ecosystem (Rieman et al. 2015).

There is widespread agreement that three priority food web-related issues impede fully successful restoration: 1) uncertainty about habitat carrying capacity, 2) proliferation of chemicals and contaminants, and 3) emergence of hybrid food webs containing a mixture of native and non-native species. Like the Delta, there is the need to place these food web considerations in an evolving temporal and spatial framework by understanding the consequences of altered nutrient, organic matter (energy), water, and thermal sources and flows; reconnecting critical habitats and their food webs; and restoring for a changing environment (National Research Council 1996; Stouder et al 1997; Naiman et al. 2012; Rieman et al. 2015). Integrating a food web perspective is key to improving restoration outcomes and preventing unanticipated consequences. For instance, an important commonality between the Columbia River and the Delta is that better food-web knowledge could identify reasonable carrying capacity for target species and help determine the key components of productive and resilient food webs, those with the capacity to withstand unanticipated changes (Naiman et al. 2012).

Contaminant exposure and cycling

The quality of the water in aquatic habitats affects the health of fish and other organisms living there. Many California waters – especially in the Delta – have high levels of pesticides, bacteria, metals, and other contaminants (California Water Quality Monitoring Council 2023). These contaminants are discharged or wash into streams from land uses such as agriculture, industry, urban and residential

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development, and mining operations. The pollutants contaminate drinking water and harm plants and wildlife – thereby disrupting population structure and community processes. Not only do fish take in mercury and other toxic chemicals from the environment, when in low concentrations they can bioaccumulate many of them through the food chain to higher level consumers (e.g., birds, humans; see [MyWaterQuality website: https://mywaterquality.ca.gov/safe_to_eat/index.html](https://mywaterquality.ca.gov/safe_to_eat/index.html)). Other contaminants, such as copper and insecticides (e.g., pyrethroids), can be toxic and thereby alter the vitality of specific populations or life stages (depending on their sensitivity), change animal behavior, and alter community processes (Hammock et al. 2015; Mauduit et al. 2023).

Contaminants and their role within Delta food webs were mentioned across multiple discussion groups by workshop participants. Contaminants are a concern at all trophic levels but especially so at upper trophic levels due to bioaccumulation and potential impact to human health via consumption. Some community members articulated that there has been sufficient research on the physiological effects and lethal limits of some contaminants (e.g., heavy metals) but the effects at the population to food web levels and sublethal effects of contaminants are largely unknown. Sublethal effects mediated through behavior that can structure food webs include altered feeding behavior (affects growth) and predator avoidance; these were identified as important information gaps.

A holistic knowledge of food web dynamics is essential for understanding the ecosystem-scale effects of aquatic contaminants and risks to people who eat fish. Food webs are a major pathway by which contaminants flow from species-to-species as well as how contaminants affect the population, specific life stages, and community dynamics of fish. For example, if insecticides decrease the population of crustaceans, their predators could also be reduced through a trophic cascade. Food-web processes are an important determinant of the flows of contaminants in the Delta. Yet, little is known about the major biotic pathways and how they differentially affect the vitality of populations or different life stages and the sustainability of communities.

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Science Gaps and Additional Considerations for Incorporating Food Webs into Delta Management

To begin implementing knowledge of food web dynamics into quantitative applications, as presented in the previous section and in Table 2, workshop and community discussions participants and the Delta ISB identified several science gaps and aspects to consider while taking this approach. These considerations are designed to aid the development of best practices for incorporating food web science into management and are discussed further in the recommendations section.

Science Gaps

The role of behavior in food web interactions

Understanding the impact of behavior in determining the dominant pathways of energy flow through the system was viewed as a significant science gap in Delta's food web knowledge base. This may include changes to migration patterns or habitat use, predator avoidance tactics, prey switching, or other behaviors. Behavior is challenging to quantify and incorporate into models, but having increased understanding of the role of behavior in food web interactions will be useful for effective system management.

Understanding lightly investigated components of Delta food webs

The importance of detritus and benthic invertebrates for supporting Delta food webs is not empirically well-established. The role of detritus, such as dissolved organic matter, has been long recognized as a crucial food web pathway elsewhere (Sibert et al. 1977; Naiman and Sibert 1979). Initial Delta food web models that included upper trophic levels combined the pelagic and detrital aspects of food webs but suggested that detrital pathways be considered separately in future studies (Bauer 2010). While detrital components can be challenging to quantify, they are essential for understanding the movement of carbon through the system. The importance of detritus as a component in Delta food webs is gaining recognition (Jeffres et al. 2020). Coupling the pelagic and detrital pathways, especially the role of benthic invertebrates (clams) in interrupting the transfer of detrital energy, may be paramount in understanding carrying capacity (Durand 2015). Much concern has been placed on food availability for listed fish species, and

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additional research could clarify the role of the detrital pathway as an energy source throughout ontogeny in these species.

Benthic invertebrate communities in the Delta have changed over time, primarily due to the introduction of non-native species. For example, the non-native clam, *Potamocorbula amurensis*, changed the availability of phytoplankton and altered turbidity patterns in the Delta (Kimmerer et al. 1994; Kimmerer and Orsi 1996; Kimmerer and Thompson 2014; Durand 2015). The food web effects of other benthic invertebrates have been explored less, such as the role of the non-native red-swamp crayfish (*Procambarus clarkii*), as prey for upper trophic-level species (e.g., Durand 2015; Weinersmith et al. 2019). Similarly, aquatic insects and benthic microfauna are often overlooked and are not well represented in the contemporary understanding of Delta food webs. These data gaps could create misunderstanding of the relative reliance of fish on distinct food sources and other food web relationships.

Considerations for using food web science in management

Adaptive management

Adaptive management is a science-based, structured approach to decision making that has been built into regulations for several state and federal agencies, including those in the Delta. The Delta Reform Act of 2009 mandates the Delta Stewardship Council to use the best available science and include a transparent, science-based adaptive management strategy for ecosystem and water management in the Delta. Adaptive management is an iterative process, which requires periodic re-evaluation of the key management problem or goals, knowledge acquisition, and monitoring (Wiens et al. 2017). Food webs in the Delta vary regionally and by habitat and their structures are both spatially and temporally dynamic, and likely require regular updates to monitoring programs and any associated management strategies.

Temporal and spatial scales

Delta heterogeneity was frequently mentioned expressed as a challenge in the workshop discussions. The spatial diversity of habitats and the prevalence of seasonal and short-term changes in the system underpin many food web interactions (e.g., Nobriga and Feyrer 2007; Young et al. 2021). Additionally, a wide variety of spatiotemporal scales of environmental and anthropogenic drivers

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impact Delta species. Understanding how these drivers affect resource availability, predation, competition, and other food-web interactions is critical. The science and management communities stressed that an appropriate food-web model (or set of models) would help incorporate the spatiotemporal variability in the system and better define the associated dynamics of food webs.

An ideal food-web model (or models) would also be able to connect to species life cycle models (to provide information about species interactions across ontogeny) and help elucidate where in the life cycle habitat is a bottleneck limiting population-level productivity. Similarly, a model with predictive capabilities that could forecast the effects of management decisions on species would be especially useful for managing State and Federally listed species.

Data management, data and information sharing, and synthesis

Science and management community members identified several gaps in data collection and availability, including information on trophic linkages, community-level species interactions, sub-lethal effects of drivers, and behavior. Some identified issues associated with the use of many, diverse sources of data needed to support food web modeling. For instance, data collection from multiple sources often is converted to presence/absence or relative density to maintain consistency, making validation of food web model predictions of biomasses and abundances challenging. More intentional, standardized data collection (i.e., not just opportunity-based), establishing the spatiotemporal scales of monitoring, and determining Delta-wide data priorities are essential for improving understanding and management.

Nearly all users of food web information – through interviews, formal comments on the prospectus, and the workshop – shared that continuing to improve accessibility, meta-data documentation, and digitizing older data records would make the Delta's data more user-friendly. It was recognized that data sharing and accessibility can be a challenge as data streams generate large volumes of data and are handled differently across agencies, yet most users mentioned it contributed to a significant challenge in understanding the full breadth of information that already exists.

Another frequent comment was that the Delta scientific community possesses an incredible amount of empirical information and experts, but that the community is

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seriously lagging in producing syntheses of the knowledge gained. This gap is especially true for the upper trophic levels when viewed as a dynamic part of the entire food web. The synthesis of data and the evaluation of existing knowledge are crucial to evaluate the state of the science, and to be able to adapt and change management, monitoring, and science moving forward. Synthesis of science is also a key step toward open data and science communication.

Conclusions

Improved mechanistic and quantitative understanding of upper trophic-level food webs in the California Delta is essential to predicting the impacts of biophysical drivers (e.g., climate, flow, nutrients, contaminants) and management actions on individual fish species as well as on ecosystem-level processes. Changes in environmental drivers are unlikely to affect only one species in the ecosystem. Likewise, changes in the abundance of one species is likely to affect abundances of other species. The importance of predator-prey interactions is well-recognized in the Delta, given the large amount of effort to assess/reduce predation on threatened species and to increase food resources through habitat restoration targeted for threatened species. The same drivers and processes that affect listed species also affect the more abundant species in the ecosystem and they can act to shift community and food web dynamics, sometimes in unexpected ways. Despite the current level of scientific data and understanding, it remains challenging to quantify the contributions of food web interactions to changes and how species that are not currently being modeled, including popular sportfish, may be affected.

At first glance, the development of 'operational' and quantitative food web processes and models may seem daunting given the spatial and temporal complexities in the Delta. Yet, advancements in techniques, perspectives and insights into food web processes and models being actively applied to broad (complex) ecosystem management and socioeconomic issues in large ecosystems elsewhere (Boxes 1, 3-5; Table 2), suggests significant advancement in food web modeling that included upper trophic levels is feasible and will generate pragmatic outcomes for improved decision-making and for natural resource management.

The Delta is a well-studied and monitored ecosystem, providing a strong foundation for understanding food web processes. Indeed, progress can be swift given the level of understanding on hydrodynamics, environmental drivers, lower trophic-level food webs, and conceptualization of upper-trophic level species dynamics. The workshop and examples/citations provided in this review

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demonstrate that an understanding of processes and the modeling of aquatic food webs has greatly advanced in recent years, providing a strong scientific foundation for establishing a pragmatic food web science strategy for the Delta.

Recommendations

An improved mechanistic and quantitative understanding of upper trophic-level food webs in California's Delta is essential to predicting the impacts of biophysical drivers (e.g., climate, flow, nutrients, contaminants) and management actions on individual fish species as well as on ecosystem-level processes that are relevant to agencies, Indigenous Tribes (Tribes), and the public. Given the potential for providing management relevant insights into aquatic ecosystem management, the Delta ISB recommends that a focused and funded, scientific collaboration among agencies, academia, Tribes, and the public be developed to design and implement a food web science strategy. The food web science strategy should include: 1) formal scientific coordination mechanisms, 2) flexible monitoring using methods, 3) knowledge-based food web models, and 4) interactive and adaptive linkages to management. Specific initial actions include,

- 1. Use key management needs to inform the development of a comprehensive coordination and implementation plan for collecting, analyzing, and applying food web information.**

A meaningful application and continuous evolution of an understanding of food web processes and the resulting modeling applications for the Delta require a focused interdisciplinary collaboration among agencies, universities, the public, and Tribes, as this process spans the mandates of multiple agencies and areas of expertise. Coordination can be done in various ways. Workshop participants suggested an additional complementary approach would be a *Collaboratory* focused on food web science, which is a universal, but bounded need, across agencies, researchers, and stakeholders. An example of newly created collaboratory is the [Chesapeake Global Collaboratory](https://www.umces.edu/chesapeake-global-collaboratory) (<https://www.umces.edu/chesapeake-global-collaboratory>). Initiating a food web implementation plan might be an effective use-case to test out the utility of a collaboratory. A key purpose of the groups involved in collaboration would be to use diverse perspectives to prioritize and decide on key management needs and science questions that will drive the implementation plan and, therefore, the scope of food web research, goals for monitoring programs, and drivers for the use and applications of food web models.

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Where possible, activities driven by the plan, especially restoration activities and management actions, should be established analogous to formal, testable experiments that will inform future food web models. It will be paramount to determine the main research questions considering a variety of perspectives and goals, and to design management and restoration as statistically valid investigations to the extent feasible. Testing hypotheses, measuring performance with set metrics, – and adaptively changing strategies based on the results will advance restoration methods and improve cost-effectiveness over time. Use of the well-established concepts and principles of experimental science was recently employed for ecosystem restoration with success (e.g., Fish Restoration Program; Sherman et al. 2017; Hartman et al. 2019). The proposed plan should clearly identify responsibilities for each component and how the efforts will be prioritized, supported, and funded.

With respect to monitoring, the Delta ISB believes it is essential that agencies and the community further prioritize data sharing and collaboration to fully establish a more efficient science enterprise. This includes the development of *mechanisms* for effectively sharing data, ideas, and insights. Food web-relevant data need to be regularly updated, quality controlled, and made accessible in usable, standardized formats. For example, sampling locations should all be consistently geo-referenced, and include standardized metadata. These tasks provide the foundation for meaningful syntheses of information and the generation of new knowledge.

2. Adapt Delta monitoring programs to explore key aspects of food webs, relying on collaboration and best available tools/methods.

Much of the Delta's food web monitoring and research has been, to date, highly focused on specific processes and lower trophic levels, often employing traditional methods. Traditional analysis of upper trophic level data collection is costly and time consuming and might be replaced or supplemented with new techniques. However, the ability of new techniques to fully build out food web models and advance a mechanistic understanding needs to be established. In the future, the Delta ISB sees opportunities for an improved understanding of species outcomes through research activities that enhance our current knowledge base, and include:

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- examining the roles of detritus in underpinning system productivity,
- further evaluating the additional linkage between primary producers and their availability to zooplankton and the subsequent coupling to upper trophic levels,
- better characterizing the important processes maintaining the vitality of benthic communities and early life stages, and
- quantifying the distributions, life histories, bioenergetics, and response to environmental drivers of the 5-10 most common/abundant species that play major roles in the food webs in the Delta (such as IEP MAST, 2015, Johnson et al. 2016; Heublein et al. 2017 for listed species).

Additionally, it's important to understand the flow and ecological consequences of contaminants, the ecological roles of birds and mammals in maintaining aquatic productivity, and the nutritional/energetic quality of food moving through food webs. These can be explored using many of the recent advances in monitoring strategies and in emerging techniques, often at lower cost and with greater accuracy than in the past.

3. Employ appropriately scaled, spatially explicit, food-web models that are driven by management questions and tied to environmental driving forces and conditions.

Appropriately scaled food web models incorporate relevant processes and trophic levels so that relationships between environmental conditions and upper trophic level species of importance to agencies, institutions, Tribes, and the public, are better understood. A similar need and a recommendation were also identified in the Delta ISB Review of Non-native Species (DISB 2021). The complexity of food web models can vary from a few key species to representing all species at each community level, and from coarse resolution (annual, using one or a few spatial boxes) to fine resolution (hourly or daily, using a hydrodynamic grid).

Food web model development should be focused on the spatiotemporal scales relevant to the guiding management question(s) identified in the workshop (examples in Table 2). The efforts should start with a hypothesis and conceptual model, using the simplest model that will address the guiding question. For this process, it will be helpful to examine the *processes* of model development that link science and management (e.g., Rose et al. 2015; Geary et al. 2020); ones that have proved successful in other large

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ecosystems (e.g., Boxes 1, 3-5). Models can be later integrated to address a range of spatial extents and time periods or to consider other ecosystem conditions such as hydrology, as included in different types of models, to achieve a more comprehensive view of Delta ecosystem functions. Model frameworks, perhaps organized in a workshop or series of workshops, should build on established ecological principles and enable the ability to project how species and communities might be altered under changing environmental conditions and management actions.

4. Link food web models to management questions and actions, monitoring, and empirical studies using an adaptive framework.

An adaptive framework (Figure 2) underpins ongoing and effective decision-making protocols and processes. Doing so facilitates the transfer of new insights and quantitative information derived about food webs into timely assessments of the impacts of management actions. An adaptive framework also provides a mechanism for the continual improvement in the science and expanding the relevance of Delta-wide monitoring and modeling activities. The previously recommended food-web focused *collaboratory* may be an ideal setting for ongoing adaptive management evaluations, which can produce specific advice for agencies and others to consider.

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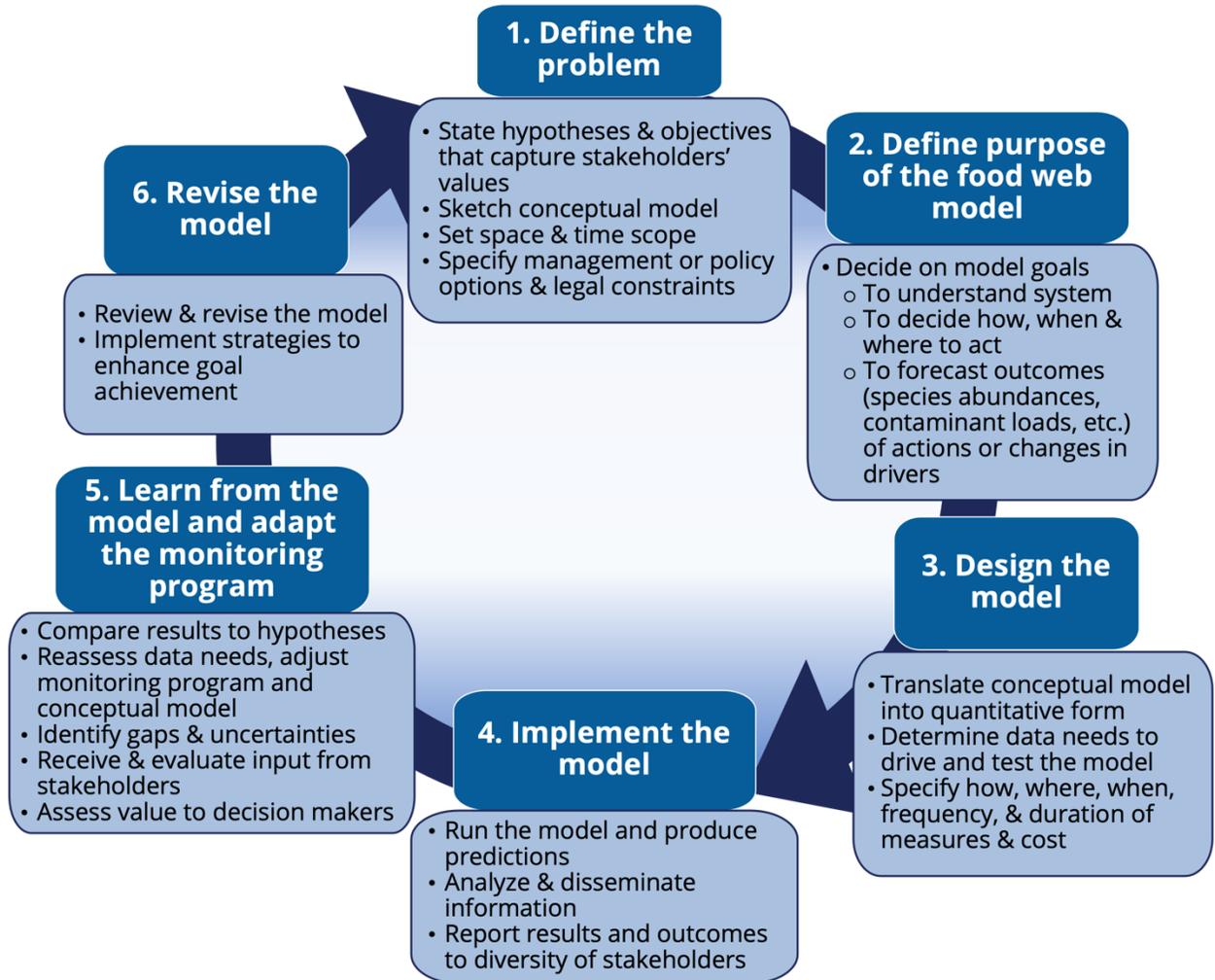


Figure 2: A detailed adaptive framework for application and continual evolution of food web models to management questions. This iterative, adaptive modeling approach should be used to connect management questions, monitoring, and empirical studies to food web models.

An iterative and adaptive, team-based approach for developing food web models begins by identifying priority management questions and outcomes that would benefit from enhanced food web understanding using information and models with appropriate mechanistic detail and time and space resolution. The adaptive framework (Figure 2) can be applied to each management question (Table 2). The process is intended to help identify priority knowledge gaps, improve the model to reduce uncertainties, and adjust monitoring programs appropriately.

Integral to all four of the recommendations, the Delta ISB strongly encourages:

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- Evaluating the usefulness of the activity within a defined timeframe (~decade). Proof of concept and meaningful management applications will be necessary criteria for determining success.
- Creating teams (to include students, technicians, scientists, decision-makers, rights holders, and representatives from other interested parties), that address specific issues and meet regularly to exchange information and formulate potential solutions.
- Implementing proven team building and science communication strategies to establish the efficient transfer of newly generated knowledge to natural resource decision-makers.

The Delta ISB believes that these recommendations, collectively, will advance food web science in the Delta to serve a broad range of management decisions. Collaboration and adaptive management will be needed to make implementation of the recommendations efficient and effective. The benefits will be improved capacity to project effects on fish and other aquatic organisms due to management actions and their interactions with an ever-changing climate and ecosystem. Workshop participants affirmed the necessity for food web knowledge by stressing that almost every management question is a food web question, and that the relevant scientific question is *how* to represent the food web interactions, not whether we need to do it.

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Appendix A: Community Engagement

Initial ideas for applications of improved understanding of upper food webs

A key workshop focus was to evaluate how improved science and understanding of food-web interactions can inform individual species and ecosystem management in the Delta. To inform the workshop structure and content, the Delta ISB conducted 14 group interviews/discussions during summer 2023, with 35 participants from a combination of federal agencies, state agencies, local/regional agencies, non-governmental organizations, and academic institutions (Table A1).

Table A1. Demographics of Delta management and science community discussions on the role of food webs and upper trophic level species interactions conducted by the Delta ISB in 2023.

Participant Category	Number of Participants
State Agency	12
Non-Governmental Organization	3
Local/Regional Agency	5
Federal Agency	9
Academic Institution	6

Our objective was to receive informal and diverse input from the science and management communities on the topic of incorporating knowledge about upper trophic level food webs into management. We were unable to schedule discussions with all rights-holder groups and interested parties; however, the workshop and public comment sessions have provided opportunities for further and broader input on these same topics.

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Appendix B: Food Web Workshop

For the workshop agenda, please refer to the [meeting notice](#):

<https://deltacouncil.ca.gov/pdf/isb/meeting-notice/2023-10-27-isb-meeting-notice.pdf>

Workshop Section Summaries:

Session 1

Setting the Stage: Why are food webs important for management in the Delta?

Ted Sommer (Public Policy Institute of California) provided a historical overview of the development of food web science in the San Francisco Estuary, highlighting key periods and shifts in focus of the science. In the “Before Times” (1960s-1980s), the emphasis was on descriptive studies and water quality issues, with a simplistic conceptual model of nutrients leading to phytoplankton, zooplankton, and fish. The “Lower Trophic Level Renaissance” (1990s) marked a shift toward a more comprehensive understanding, exploring physical processes like the entrapment zone, vital rates measurement, invasive species impacts, and off-channel habitats.

The Carbon Age (2000s) saw significant tool developments, including modeling, probes, laboratory methods, and videography. Advanced, individual-based bioenergetics models were developed, continuous water quality probes became widely used, and isotopes, otoliths, genetic methods, and videography were adopted for detailed analysis. In the Modern Era (2010s), major management interventions were implemented, focusing on wastewater treatment upgrades, floodplain studies, flow pulses, and restoration programs. For the future (2030-?), Delta science needs to focus on climate change. Coupling food web science with specific management interventions will be essential. Ted also emphasized the necessity for improved tools, data integration from remote sensing, and to focus on underappreciated components of food webs (such as crayfish). Overall, there has been a lot of progress towards understanding food webs in the Delta. Steps should be taken to support ongoing research, future research, and establishing improved management actions in the face of emerging challenges.

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Mike Chotkowski (United States Geological Survey) addressed the importance of food web science to inform management and forecasting. Mike noted that it's challenging for scientists to fully understand how management decisions are made and how science fits into the process. Important changes in management typically result from discrete, major decisions at the conclusion of planning processes, rather than through ongoing management (such as adaptive management). There are pros and cons to agency science, and the characteristic focus of agencies on conducting science for regulation can lead to the science lagging behind management decisions. Surprises about "unknowns" can be avoided by using tools that allow us to develop better statistical relationships (and prevent extrapolation), focusing models on underlying processes, continuously evolving management questions, increasing the useability of research, and developing forecasting tools and spatially explicit models. For food web research specifically, the Delta should enable monitoring programs and plans that can be leveraged to inform future management decisions, and focus on science to understand mechanisms to food web processes rather than phenomena. These actions will hopefully lengthen the planning horizon for management actions and provide a clearer vision for the future Delta in the context of climate change.

The Delta ISB postdoctoral researchers, **Kristine Grace Cabugao and Lillian McCormick**, summarized the community engagement process that directed the scope of both the food webs review and the workshop. As detailed in Appendix A, the Delta ISB held a series of discussions with members of the Delta science and management community in 2023. Key themes of these Delta discussions were categorized into topics of structure and processes, human influences, tools and methods, and data and information (Figure A1).

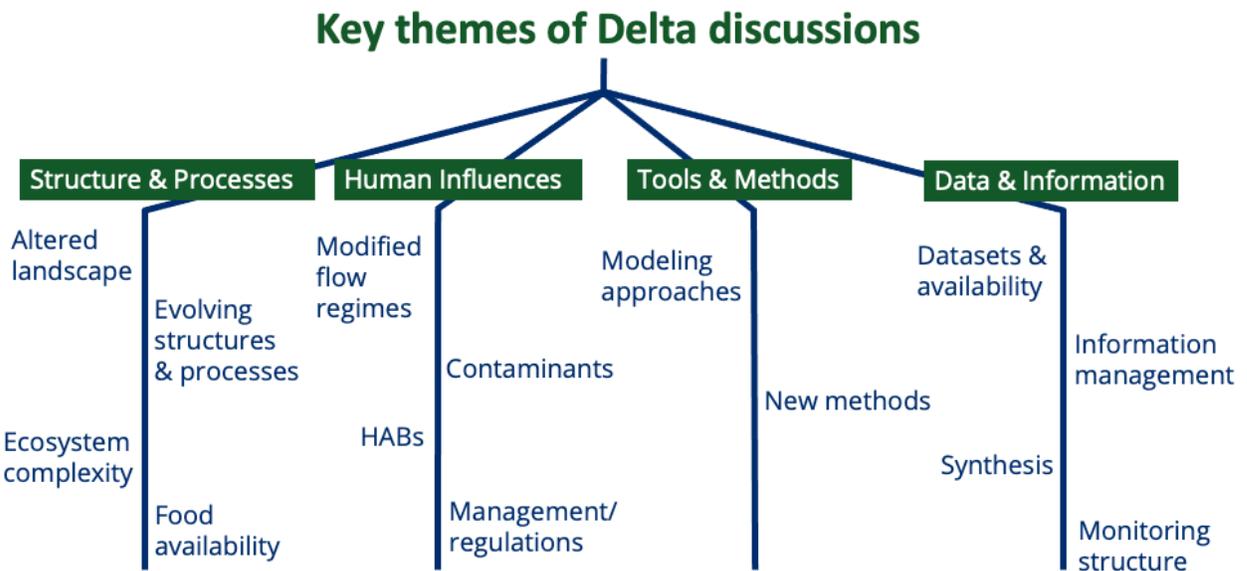


Figure A1. Key themes from the Delta discussions on food webs and their connection to management in the Delta.

For each topic, the main management questions of community members were summarized, as well as some of the aspects of science where additional information is needed to support food web science for management. Discussion participants expressed science gaps that would need to be addressed, including understanding the different components of Delta food webs, understanding the spatiotemporal complexity of habitats and species assemblages, increasing knowledge on species interactions in the Delta, connecting different habitat types, and evaluating the effects of contaminants and harmful algal blooms on species interactions. Overall, key management priorities were to 1) establish an adaptive management approach to food web science, 2) understand how to implement ecosystem-based management in the Delta, 3) use management actions and restoration as experiments to understand the effects on food webs, 4) create restoration that positively affects fish populations, and 5) develop monitoring for food web models that accurately capture system heterogeneity.

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Session 2

How has a better understanding of food web interactions improved management elsewhere?

Kim de Mutsert (University of Southern Mississippi) focused on the impact of large-scale coastal restoration on ecosystems in the Louisiana Delta region. Coastal erosion has led to significant wetland and land loss, prompting Louisiana to develop a Comprehensive Master Plan (CMP) for a Sustainable Coast. Kim's team developed models that were incorporated into the master plan, aiming to evaluate the effects of plan implementation versus a future without action on the biomass and distribution of fisheries species over a 50-year period. The modeling framework included Ecopath for mass balance snapshots, Ecosim for temporal modeling, and a spatially explicit temporal-dynamic food web model coupled with the Integrated Compartment Model. The study simulated scenarios for various species, considering the chosen restoration plan, future without action, and different sea-level rise projections. The results showed increased biomass under the CMP, with species-specific responses. Despite the plan primarily targeting land building, it demonstrated positive effects on food webs and fisheries, with unexpected benefits and increased biomass in certain areas. This work showcases the interconnectedness of restoration activities with ecological benefits, and the importance of considering food webs to assess the long-term effects on fisheries and food webs in the Louisiana Delta region.

The Gulf of Mexico (GoM), particularly the Mississippi Delta, faces significant ecological challenges, including a hypoxic zone five times larger than the Sacramento-San Joaquin Delta. **Steve Brandt (Delta ISB)** mentioned that a primary management question revolves around understanding how this seasonal dead zone impacts fish and predicting fish reactions to reduced nutrient loading and improved hypoxia conditions. Reducing nutrient load may decrease hypoxia, positively influencing fish; however, a potential tradeoff could involve decreased food availability for fish. Essential Fish Habitat, defined by NOAA, considers growth rate potential and integrative responses to survival rates. Bioenergetics studies reveal non-linear growth responses, emphasizing the need to divide habitats into smaller components and run species-specific foraging models to accurately assess fish performance and understand the impacts of nutrient loading.

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Steve and colleagues developed high-resolution, spatially explicit, bioenergetics and foraging models to show how oxygen, temperature, and prey density estimates inform habitat quality assessments. This model compiles data on different species, which aids in understanding competition potential, such as between bluefish and striped bass. The effects of changing nutrient levels and hypoxia are modeled, showing species-specific responses. When nutrient levels are reduced and oxygen is increased menhaden benefit, while anchovy faces habitat restrictions due to declining zooplankton from the nutrient reduction. The research emphasizes the significance of seasonal and interannual variability in understanding how species respond and interact, underscoring the need for a mechanistic perspective when evaluating the impact on food webs for management purposes, and considering species-specific responses that may be non-linear and vary across space, time, and life stages.

Doran Mason (NOAA) explored the effects of climate on food webs and fisheries in the Great Lakes. The region is home to species such as salmon, lake trout, walleye, and yellow perch, and faces challenges from trophic gradients across the lakes and non-native species. The Great Lakes Fisheries Commission operates as a binational organization between the US and Canada to manage fisheries in one of the largest freshwater systems globally. With a focus on ecosystem-based management, a primary management goal is to anticipate changes beyond the typical 1- to 3-year planning horizon, especially considering climate change and altered nutrient levels. To address these complex issues, the Fisheries commission has adopted a scenario-based forecasting approach, employing ensemble modeling. The Great Lakes Earth System Model (GLESM) integrates climate, watershed, lake physics, chemistry, and ecology to forecast ecosystem conditions under different scenarios, including the impact of invasive species and nutrients. It is modular by design, allowing for flexibility and adaptability for multiple conditions. For example, the Lake Michigan Atlantis Ecosystem Model (LM-AEM) includes food web interactions and a fisheries system module, defined in a 3D domain with depth strata. The model offers insights into the seasonality of vertical mixing in the Great Lakes and understanding its importance for the food web, especially for lower trophic levels. Ongoing developments include incorporating ice effects on the food web, improving spatiotemporal vertical mixing, and integrating socio-economic models for a comprehensive understanding of the Great Lakes ecosystem. Overall, the

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Atlantis model proves valuable for assessing the impact of multiple factors and providing confidence in projections through its ensemble modeling approach. Atlantic menhaden is a schooling forage fish on the East coast that is crucial for linking lower trophic levels to upper trophic levels and supporting various species and fisheries.

Andre Buchheister (Humbolt State University) discussed challenges in balancing the food supply for key species (such as birds) while sustaining a significant fishery. Atlantic ecosystem management shifted their focus from single-species management to broader ecosystem management, leading to the development of the Northwest Atlantic Continental Shelf (NWACS) ecosystem model. The complexity of the NWACS model prompted the creation of a simplified model of intermediate complexity (NWACS-MICE). This model was designed to determine ecological reference points (ERPs) by analyzing the sensitivity of predators to menhaden fishing, particularly striped bass and avian predators. Different options along a tradeoff frontier are explored, with ERPs proving more conservative than single species models but still allowing for increased fishing. Lessons learned include the importance of early engagement with managers and stakeholders, quantifying uncertainty, and embracing incremental progress. Future directions for this model involve updating models using surveys and assessments, addressing uncertainties in the food web, and exploring the linearity of model projections with future considerations.

Using the Columbia River Basin system as an example, **Stan Gregory (Oregon State University)** presented food web relationships, including the impact of piscivorous birds and the presence of non-native species like American shad on salmon, emphasizing the need to consider the entire ecosystem rather than focusing on a single species. Examples from the Methow River Floodplain and the Columbia River estuary illustrate the importance of understanding diverse food web resources and the influence of restoration activities on fish assemblages. An additional example was the use of bioenergetics models to assess salmon movement through a dam, emphasizing the oversight of salmon's food requirements in management considerations. Stan identified challenges in ecosystem restoration such as contaminants, bioaccumulation, and connectivity issues, stressing the need for comprehensive information about the entire food web, as it is challenging to separate upper and lower trophic levels. Similarly, it is

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important to consider not just biomass, but also the energy contribution of phytoplankton to the ecosystem to understand food web dynamics in restoration.

Session 3

What are the important fisheries and management issues for the Delta and what do we know about food web drivers?

Panel 1: Food webs and fisheries management

Panelists: Zachary Emerson, Matthew Nobriga, Carson Jeffres, Jim Hobbs, Steve Lindley, Fred Feyrer

Zachary Emerson (United Auburn) highlighted the integration of traditional ecological knowledge (TEK) and cultural fire practices into modern approaches for fisheries management and restoration. Zachary emphasized the importance of engaging with Indigenous communities, and stressed the need for long-term planning, understanding ecosystems, and establishing partnerships to incorporate TEK effectively.

Matthew Nobriga (USFWS) explained that smelt entrainment has been effectively regulated since 2004 for larvae and 2009 for adults, and the proportion of total mortality of Delta smelt has generally remained below the threshold of concern. Despite the focus on listed species in Delta management, there's a shift in the ecosystem's faunal composition, with less of an emphasis on striped bass and cyprinids, and an increased presence of water weeds, challenging food web models that may lack comprehensive information on key species.

Carson Jeffres (UC Davis) focused on landscape-scale subsidies from floodplains, particularly in wet years, and showing how this impacts the seasonal dynamics of the food web and influences the abundance and fullness of salmon. The timing of salmon outmigration is shrinking over time, posing challenges for fish growth and migration opportunity, and emphasizing the urgency of understanding changing hydrological processes before addressing management strategies.

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California Department of Fish and Wildlife (CDFW) and the Interagency Ecological Program (IEP) jointly conduct fish, invertebrate, and water quality monitoring in the Bay Delta since 1959 to fulfill obligations under the California Endangered Species Act (CESA) and for water rights to DWR and USBR. **Jim Hobbs** presented on the IEP's various monitoring surveys, including the summer tow-net survey and San Francisco Bay study, that provide valuable data on larval Delta smelt entrainment, understanding of large-bodied fish in the Delta, and other aspects of Delta ecology. These studies have the potential to address key management questions related to food webs, including the influence of harvest slot limits for striped bass, new harvest management actions for white sturgeon, sea lion predation on salmon, striped bass, and sturgeon, as well as the impact of predation on entrainment estimates and various management actions in the Delta.

Steve Lindley (NMFS Southwest Fisheries Science Center) explained that resource management in the Delta primarily focus on salmon, with food web interactions implicit, but not explicitly modeled. The challenge lies in understanding how changes in water management actions, shifting predator hotspots, and habitat modifications might influence food webs, considering the non-linear nature of these processes and the uncertainties associated with species introductions and historical variations in food webs.

The Sacramento splittail, an endemic minnow, is a wetland and marsh-dependent species that used to be listed as endangered but was delisted. **Fred Feyrer (USGS)** presented research showing that floodplain inundation is crucial to their life history, and that recent findings reveal spinal deformities in juveniles caused by exposure to selenium through food web interactions in multiple habitats. Understanding such complexities requires field studies and goes beyond broad, generalized food web models, highlighting the importance of empirical studies and considering space-time elements in ecosystem research.

The panel discussion illuminated the importance of understanding both rare "needle in the haystack" species and abundant ones that may influence prey resources and predators. Participants expressed a need to focus on the nutritional quality of food, considering caloric content, and unexpected nutrition-related issues (such as disease) affecting fish. Understanding how to efficiently identify and prioritize research questions (in the face of unknowns), will be important, and

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several participants suggested that starting with habitat restoration, examining different habitat types, and also respecting and engaging with Indigenous knowledge will be helpful.

Panel 2: Food webs and ecosystem management

Panelists: Shawn Acuña, Brian Mahardja, Rachel Wigginton, John Durand, Zachary Emerson, Louise Conrad

Shawn Acuña (Metropolitan Water District of California) presented a collaborative report on decision support tools for Delta smelt management (Reed et al. 2021). This report was developed by engaging with managers and technical staff to identify gaps in science and suggest conceptual models that would address various science objectives, including biomass, predation, and distribution of species. The emphasis for these decision support tools is to align food web models closely with management needs, consider the sensitivity of decisions, define spatial and temporal requirements, and integrate multiple decision support tools with different levels of specificity to ensure effective validation and understanding of direct and indirect effects of management actions.

Brian Mahardja (USBR) explained why a food webs perspective would be beneficial for management. A goal is to understand the state of the ecosystem and the interactions of key species with existing water management actions, which emphasizes the need for quantitative food web modeling using existing data for forecasting and modeling the effects of management actions. The level of complexity in modeling is context-dependent and should consider regions, seasons, years, and equipment improvements, with identified gaps and opportunities including the need to connect different habitat types in a single food model, explore top-down effects of large-bodied fishes, and understand the impact of climate change and water management on food webs and species populations.

Rachel Wigginton (Delta Conservancy) highlighted the importance of considering complex food web interactions, especially with emergent (non-native) plants invading streamside and floodplain habitats, affecting vertebrates' foraging behavior and nutritional dynamics. The need for adaptive management, early detection, and rapid response to limit the integration of invaders into food webs is

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emphasized, along with the recognition that restoration projects can inadvertently spread non-native species. Scientific and management needs include establishing density relationships for adaptive management and understanding how restoration site food webs shift with increasing invader density and diversity.

John Durand (UC Davis) expressed that most work in the Delta (a relatively well-funded ecosystem) primarily follows a top-down approach focused on three key species. John emphasized the importance of understanding zooplankton productivity dynamics, expressing concerns about overly complex models that can lack conceptual clarity, and proposed research ideas exploring the mechanisms of primary and secondary production, trophic relay, and fish mobility in marshes. John highlighted the significance of considering the benefits of *disconnectivity* in invaded systems and suggested tips for experimentation, including involving morphologically variable sites, gradients, and manipulative structures, in addition to advocating for the integration of adaptive management and human interactions in landscape management for a comprehensive ecological understanding.

Zachary Emerson (United Auburn) emphasized the historical role of Tribes as the foremost apex predators, managing the ecosystem since time immemorial, contrasting it with the current view of sport fishers as apex predators in Western science. The need to acknowledge and treat these different apex predators distinctly in food web and ecosystem management is highlighted, with a focus on re-establishing access and considering the disproportionate impacts on Indigenous communities.

Louise Conrad (DWR) emphasized key management needs, including understanding the impacts of tidal restoration on the food web, managing invasive species, and addressing the effects of climate change. The urgency of broadening the scope of food web science, investing in long-term monitoring, and diversifying funding sources is highlighted, with a call for an open and participatory process to develop comprehensive ecosystem models that consider broader knowledge and stewardship actions. The potential outcomes include the formation of a group to direct funding and drive these initiatives, and a shift towards a more collaborative and exploratory approach in modeling processes.

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The panel discussion involved recognizing the importance of incremental progress in using food web models to guide management decisions. Participants highlighted small milestones, including building models for the North Delta Food Web subsidy and studying the effects of Suisun marsh salinity control gates. Participants discussed the challenge of conveying information from complex ecosystem models to the public, and emphasized the importance of communication and community engagement, such as the iterative discussions and trust building employed in the Franks Tract scenario-building process. The difficulty and feasibility of predator removals was discussed, and new opportunities for complete removal of a juvenile salmon predator (black bass) from the North Delta were suggested.

Breakout Session 1:

What are the key management questions in the Delta where an upper-trophic level food web modeling approach is critical to predicting responses to management actions or changes in environmental drivers?

What are the important food web interactions affecting predictions of how restoration, climate change, and changes to system management (e.g., flow rates or other environmental drivers) impact the abundances of key native species?

How can we use knowledge from management choices in other large ecosystems to improve management in the Delta?

Main comments:

- **Need to identify *what we are managing for* before deciding on the important questions.** Is there a way to simplify the models (e.g., aggregate fish behaviors/groups)? How do we reconcile visions of what we want the landscape to look at? Important to identify the non-linearities to get the complexity of the system correctly. Perhaps do comparative studies across ecosystems? Can control many things in the Delta (flows, restoration, temperature to some degree, etc.)
- Physical process/human impacts/climate change/restoration. Chlorophyll measurements (customary monitoring), may not be accurate, need to monitor in ways that doesn't bias (overestimate, underestimate) what is available to the system. Contaminants are an issue; don't know which contaminants to measure, don't understand their effects, don't have a good

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understanding of contaminants from urban systems. Contaminants studies need to be done at a whole food web scale to understand differential impacts to individual species. **Important to consider *processes* that worked for other ecosystems, rather than specific tools or models (e.g., scenario development, community engagement).**

- Understanding which species are being impacted from increased food availability or restoration activities is very important. Learning how to conduct experiments with flow changes (e.g., voluntary agreements) and how species respond. Look to the future, and invest in long-term predictive capacity. Climate change impacts include temperature increases, salinity intrusion, etc., these should be focused on. Connect senior agencies to share info on management; cross-ecosystem collaboration.
- Apparent competition; what is feeding the rare species predators? Top-down effects of management actions. How much of the changes we observe from management actions are from the management actions themselves vs. top-down ecosystem changes? **Almost any question you can think of is a food web question; need to understand HOW to represent the food web interactions in management, not whether you need to or not.** Classic questions, of how do specific management actions (e.g., water diversions) affect key species. All interactions are important, the key is to understand their sensitivity to different conditions (e.g., when is the response of the key species sensitive to change in predation, etc.) and how that may impact vulnerability (examine system drivers). Classic bioenergetics, need to understand the high biomass species and their role in the food web, because that's what is currently in the system (*key ecological species may not always be the regulated/listed species*). Salinity intrusion will be important to examine with respect to physiology of species. Much more is known about temperature and physiology, etc. Results from other systems may not directly transfer to the Delta (they all have different species, regulations, and issues), but lessons learned and processes are transferable between systems. Learn from both successes and less successful strategies. May be more helpful to look at rates (e.g., growth, mortality, recruitment), rather than just focusing on abundance.
- Main categories of questions were: climate change impacts, management or restoration impacts to food webs from management or restoration projects that were not designed for food webs (including conveyance projects, rice farming for subsidence reversal), management or restoration impacts that were designed to enhance food webs, basic science questions in support of food web modeling, questions about uncertainty and modeling. Key

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interactions include: predation, life-cycle dynamics, temporal and spatial dynamics of food webs, and non-native species disruption of trophic interactions. What are the limits of and the degree to which what we have learned from other systems is transferrable to the Delta? Also, what have we learned/developed in the Delta that could benefit other systems around the country and world?

Session 4

Food web models and approaches, emerging tools, data needs, and applicability for the Delta

The second day began with a plenary by **Ryan Bellmore (US Forest Service)** discussing the importance of studying food webs to understand productivity patterns, controls, and features promoting stability and biodiversity in ecosystems. Ryan explored the complexity of food web investigations, considering spatial and temporal scales, taxonomic resolution, and empirical approaches across different methods for quantifying linkages between trophic levels, such as linkage webs, diet composition webs, and flow or flux webs. The need for spatial and temporal explicitness in food web studies was emphasized, highlighting the existence of "foodscapes" for mobile consumers. Ryan addressed the connections between food webs and the challenges of quantifying consumer movements, along with perspectives on mathematical food web simulation modeling, ranging from simple heuristic models to complex, site-specific ones. The conclusion advocates for combining highly detailed empirical studies with mostly simple models using an adaptive modeling feedback. The limitations of complex models, including difficulties in understanding and potential errors, are acknowledged, and the role of hierarchy theory in representing different scales is considered. The importance of adjusting models to specific research questions is emphasized, along with the need for collaboration across different scientific disciplines.

Zachary Emerson's (United Auburn) talk focused on the eco-cultural revitalization of the Delta, particularly within Indigenous communities. Zachary is a leader in the Coyote Crew Revitalization Program, which utilizes both traditional knowledge and modern tools to reintroduce fire for management, recognizing the intertwined nature of culture and ecology. The importance of fire in restoring and revitalizing native lands is underscored, including in objectives such as disease reduction,

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maintaining species diversity, and promoting habitat heterogeneity, while offering cost-effective and sustainable alternatives to traditional ecosystem restoration methods. The benefits of cultural fire extend beyond ecological impacts to physical, spiritual, social, economic, and cultural realms, emphasizing the need for collaboration and engagement with cultural practitioners in the broader ecosystem revitalization efforts.

Andre Buchheister (Humbolt State University) provided an overview of ecosystem modeling using the Ecopath with Ecosim (EwE) approach, widely used for fisheries applications worldwide. Comprising of Ecopath, Ecosim, and Ecospace, this modeling system incorporates various components, with Ecopath serving as a biomass accounting tool based on mass balance equations. Ecosim is a time-dynamic version that relies on time-series data, particularly fishing mortality/fishing effort, to simulate changes. Ecospace allows for spatial modeling of Ecopath and Ecosim within model grid cells. The presentation emphasizes tailoring models to specific goals and available data, necessitating varying levels of taxonomic resolution and addressing trophic and fishing fleet structures. Core data needs and forcing functions are highlighted, enabling the exploration of scenarios, and addressing uncertainty. Andre discussed the pros and cons of EwE models, emphasizing their role in identifying knowledge gaps, developing indicators, making and evaluating hypotheses, and evaluating tradeoffs in ecosystem management. Andre underscored the importance of finding a balance between simplicity and realism in model construction to minimize uncertainty and provide greater relevance for management.

Kim de Mutsert (University of Southern Mississippi) presented the utilization of EwE, specifically focusing on the Ecospace component for incorporating spatiotemporal dynamics, and additional modules within the Ecopath with Ecosim framework. Kim shows that many systems use modeling to understand and try out different management ideas in a "digital twin" of the system (e.g., Hyder et al. (2015)). The EcoTracer module is introduced as a tool for tracing contaminants in ecosystems, with a focus on its applications in understanding the spread of contaminants through different species. EwE and its modules are valuable tools for assessing marine protected areas, suitability of habitats for different species, and issues like restoration. As with other speakers, Kim states the importance of tailoring models to specific goals and questions. EwE is a valuable tool for informing

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ecosystem management decisions, and has an increasing role in answering management questions globally.

Dave Beauchamp (USGS) explored the applications of bioenergetic modeling in addressing various management goals, emphasizing its role in understanding the limits to survival and growth of different species and in quantifying food web interactions. Bioenergetics are crucial for understanding the impacts of changing temperature on the distribution of organisms and the effects on growth. This type of modeling can be used to address common research and management questions, including to determine the limits to survival and growth for species, and the impact of trophic interactions. Specific examples, such as the effects of water operations and climate change on reproduction in fish, demonstrate the versatility of bioenergetic modeling in informing ecosystem management decisions. Dave also stressed the importance of considering access to prey, detection, and capture for food webs. For example, many salmon predators are visual, and the visual capability of predators to detect their prey changes with depth, turbidity, time of day, and with artificial lighting sources. Understanding these aspects of species interactions would contribute to knowledge on predator hot spots and spatiotemporal heterogeneity of predation.

Lightning Talks:

Fish eye lenses, due to their highly proteinaceous and sequentially deposited nature, serve as an ideal archival tissue to recreate fish ontogeny and gather diet information. **Matthew Young (USGS)** showed that eye lenses can be analyzed for isotopes such as carbon, nitrogen, and sulfur, across cross-sections to investigate habitat use, contaminants, and lifetime diet. Applications include understanding habitat use in native hitch from Clear Lake, assessing contaminant exposure such as diet sources of selenium and mercury, and tracing ontogenetic mercury accumulation through time to distinguish between piscivorous and non-piscivorous fish.

Levi Lewis (UC Davis) showed that by combining field studies and geochemical analysis, otoliths offer valuable insights in fisheries and ecosystem-based management. Otoliths, the ear bones in fishes, can serve various purposes, from fish identification based on specific shapes to providing taxon-specific information.

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Strontium isotope analysis can enable tracing migration, determining provenance, and understanding salinity exposure gradients. These applications help elucidate complex species interactions and contribute to biomass energy flow studies, informing management strategies for diverse fish species such as smelt, salmon, and sturgeon, and informing the diets of avian predators such as the Least Tern.

Lance Takata (NOAA) explained that Predation Event Recorders (PERs) are an instrument for estimating relative predation risk that integrates GPS tracking and a camera to record predation events by employing live, tethered prey activated by a timer. It comes in various forms, including stationary, free-floating, shore-mounted, and castable versions, allowing deployment in diverse environments such as rivers, channels, lakes, estuaries, and marine settings. The data interpretation involves assessing relative predation amounts with controls and treatments, considering environmental conditions (e.g., temperature, depth), and utilizing GPS tracking for spatial mapping. This instrument enables the identification of predation hotspots and predator species through video recordings and has been field-tested in various settings, including predation around submerged aquatic vegetation and diversion structures.

Vamsi Sridharan (Tetra Tech) presented a particle tracking model with relevance to examining Delta food webs. The model can simulate fish travel in both space and time, and has been used to explore the coupling of salmon migration with other trophic levels (Sridharan et al. 2023). This model is built on a hydrodynamical model, and can incorporate components like day/night cycles, swimming behaviors, predation, and more. Model outputs of simulated survival through the Delta has been validated with mark-recapture data, which demonstrates the model's capability to capture complex behaviors. The tool has various applications as a test bed for studying fish and food web dynamics in the Delta, such as mapping eDNA movement and simulating the spread of viruses like sea shasta.

Shruti Khanna (CDFW) explained the data available to map the presence of macrophytes in the Delta, including data from 1978 to the present available online. While the use of Landsat is currently restricted, the Department of Water Resources (DWR) has expanded its capacity through drone imagery. Hyperspectral data, satellite data, and drone imagery provide varying resolutions and extents based on spatial, spectral, and temporal characteristics of data. Ongoing projects, like NASA's

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funding for operationalizing Sentinel 2 data in the Delta, aim to utilize remote sensing for building species distribution models and understanding the relationship between depth, velocity, and submerged aquatic vegetation (SAV) species in different habitats.

In the Delta, there is a wealth of publicly accessible data, particularly water data mandated by law to be accessible. However, **Rosemary Hartman (DWR)** showed that the challenge lies in integrating diverse datasets with different formats. The Integrated Ecosystem Program (IEP) addresses this using GitHub to compile and collaborate on making databases, such as for zooplankton, phytoplankton, and fish, available in a cohesive format. While data integration remains challenging, the community has made strides in increasing data literacy, coding skills, and collaboration, with interactive tools like Bay Delta Live and CalFish Track that aid in data visualization and analysis. Despite progress, there are still gaps in comprehensive diet data, particularly for large fish, and predation rates for birds and mammals that can be used in food web models.

Breakout Session 2:

- *What models and tools might be most effective in the Delta?*
- *What level of complexity does a Delta food web model need to have (e.g., what temporal and spatial scales are important for understanding how the ecosystem functions)?*
- *What data are needed to develop the identified models? Are there existing datasets that can be used, or do we need to alter monitoring?*
- *Are there any barriers to using food web modeling? If so, what are those barriers?*

Main comments:

- A useful model depends on the question(s) being asked. Best approach is an ensemble model approach, e.g., a hierarchical model. A set of small scale models can be more adaptable and used to feed into a larger scale model. Not just food “web”, but food “webs”; multiple models are encouraged. Need a type of strategic plan, shared idea of why it’s important to do food web modeling, and why food web modeling addresses the strategic plan. Need funding, science, governance to support. A backlog of synthesis and information in the Delta

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- Different types of models; difference between strategic and tactical models. There may already be enough data to use multiple smaller models (e.g., MICE models) that can then be combined for the full region. Multiple scales and functionally different ecosystems; different time horizons exist and it's important to specify what scales your model covers. Models that can test the same location regularly, or can compare across models the areas. Monitoring fish passages through open areas or restricted areas like junctions. Important to be careful about sticking within the limits of the model, understanding the uncertainties of the inputs and how that will be magnified in the model outputs. Reminder to also pay attention to funding and how that defines what is feasible for monitoring and modeling
- Management questions that we are currently facing are not "crisp" enough; need to hone these questions and make more specific to drive actual implementation/modeling. Variation in spatial/temporal scales, but need both simple and complex models. Can start simple and build up, or start complex and shave off details as you define the questions. Many data types are needed, but currently the main issue is not having a comprehensive place for all diet data. Not sure what is out there, so it's hard to know what is needed. A lot of barriers, including resources, time, reluctance to change, effects of flow changes, etc.
- Complexity should be as simple as possible, only develop a model where you really have the data to build it out. Managing for a lot of listed species, but may lose opportunities to manage non-listed species. Think about uncertainty in models, how it can be used to determine major future changes. How can they be used to capture tipping points? To what degree have these models been used in ways that go beyond "expert knowledge"? How do we know whether a model is the best tool for the job? Models are designed to support decision making, but perhaps they aren't answering the right questions. These can be determined with sustained engagement and sustained communication.

In between breakout sessions, **Peter Goodwin** discussed how to accelerate knowledge and synthesis under uncertainty in the Delta, while facing complex challenges with billions of dollars at stake that makes decision-making difficult. Despite the uncertainty, bold decisions are needed for problem-solving. Initiatives like the Laurel Larson-led collaboratory aim to organize science efficiently. The data-rich but wisdom-poor environment of the Delta requires synthesizing knowledge, with tools like Bay Delta Live aiding visualization. Harnessing "big data" and AI's potential, particularly in federal planning, is underway. Despite the

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complexity of Delta's species interactions, there is the tendency for agencies to focus on a few key species due to regulations. The collaboratory's urgency aligns with climate change challenges, emphasizing co-equal goals and the need for an innovative hub, workforce enhancement, and a pursuit group to drive collaborative efforts. The collaboratory seeks to bring together diverse perspectives and big thinkers to address the Delta's urgent and unprecedented funding needs, as well as provide the resources and time for creative thinking.

Breakout Session 3:

In the Delta, what are the top 3 things that we can do to make progress on food web science/modeling in the Delta?

Group 1

- (1) Engage with diverse interests to identify the questions in the Delta that could benefit from added or enhanced food web modeling, based on available data. [Both existing questions and engagement to encourage new questions]
- (2) Evaluate the types of modeling that could support those questions [compare modeling goals and data availability, evaluate feasibility of filling data gaps]
- (3) Compare lessons learned with other estuarine systems considering the contextual similarities and differences. [To what extent were tools used in decision making? Are there generalizable and transferable conclusions to understudied areas and species?]

Group 2

- (1) Create a strategic plan that makes the case that food web models are essential. You need to define what you want the model to do.
- (2) Synthesize the existing data we have into an empirical model and then apply scenario analysis to identify where the gaps are
- (3) Predatory fishes are an important knowledge gap to food web modeling

Group 3

- (1) A strategic prospectus and implementation plan covering a discrete time horizon that accounts for a diversity of priorities and relies on a proof of concept, interdisciplinary approaches, clear goals, and implementation of co-management opportunities.

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- (2) Collaboratory that serves as a place and a process that can facilitate broad community engagement, learning, experimentation, and observation.
- (3) Have enough support (resources) to implement the plan.
- (1) Increasing resources (i.e. funding a dedicated modeling team, computational/human resources, synthesis effort)
- (2) Building a conceptual model or models (maybe via a workshop) which can help us clarify our management objectives
- (3) Data collection/sharing

Additional notes:

- Including the private sector will be important (need modelers, external facilitators)
- Broad, early engagement is key
- Co-management is important: a seat at the table AND a seat during implementation (specifically referring to Tribes)
- United Auburn Indian Community is trying to find funding/develop a collaborative laboratory where people can come out in person and take classes, show the outcomes of TEK, etc.
- Need a comprehensive diet database
- Establish a well-funded food web modeling team
- Still a need to convince managers that food webs method has value- most are still focused on zooplankton (i.e. food availability)
- Need a separate workshop to develop a full conceptual model